COMPREHENSIVE REGIONAL COMMUNITY HEALTH ASSESSMENT

PREPARED FOR: Chemung, Livingston, Monroe, Ontario, Schuyler, Seneca, Steuben, Wayne and Yates Counties

PREPARED BY: COMMON GROUND HEALTH | DECEMBER 2022
TABLE OF CONTENTS

Introduction ........................................................................................................... 2

Community Health Assessment, 
Nine County Region, Demographic summary ....................................................... 3

Community Health Assessment, 
Nine County Region, Priority Areas ................................................................ 24

County Chapter & Appendix

Wayne County ........................................................................................................ 252
Wayne County Appendix ....................................................................................... 267

Data in this report were pulled during 2021 through March of 2022. See chart-specific source information.
INTRODUCTION

The Prevention Agenda is New York State’s blueprint to help improve the health and well-being of its residents and promote health equity through state and local action. Every three years, New York State requests that local health departments and their local hospital systems work together to create a joint community health assessment and improvement plan using the Prevention Agenda guidelines. Local entities must choose two areas in which to focus community improvement efforts during the plan period. Local entities can choose from five priority areas:

1. Prevent Chronic Diseases
2. Promote a Healthy and Safe Environment
3. Promote Healthy Women, Infants and Children
4. Promote Well-Being and Prevent Mental and Substance Use Disorders
5. Prevent Communicable Diseases

Throughout the cycle, public health and hospital systems value the input and engagement of key partners and community members, who are critical to help determine which priorities are most important to the community members, and what actions ought to be taken to improve the population’s health. The following report summarizes pertinent information relating to the above priority areas. It is well known that residents live, work, and seek services beyond their county of residence. The health and well-being of residents in a neighboring county may impact the needs and services in other counties. In addition, collaborative practices such as shared messaging and lessons learned may help to expand reach and success of like-interventions. It is for this reason that the nine counties in the Finger Lakes Region have further collaborated to complete one comprehensive regional health assessment. Following the comprehensive assessment of the health of the entire region, this report contains a chapter specific to each county in the region. This focused chapter highlights specific needs, including additional demographic indicators, main health challenges and underlying behavioral, political, and built environmental factors contributing to the county’s overall health status.
DEMOGRAPHICS

Community Description: The Finger Lakes Region

Located in the western half of New York State, the Finger Lakes region includes nine counties: Chemung, Livingston, Monroe, Ontario, Schuyler, Seneca, Steuben, Wayne and Yates Counties (Map 2). The region is home to both rural and urban communities that provide recreational activities that include hiking, skiing, and access to water sports, wineries, museums and historical sites. Larger cities, such as the City of Rochester in Monroe County, the cities of Canandaigua and Geneva in Ontario County, and the City of Elmira in Chemung County attract visitors of all ages to the region. Despite these assets, the region experiences health related issues and illnesses just like many other communities. The following assessment will take a closer look at the health and well-being of residents of the Finger Lakes region as it relates to the New York State Prevention Agenda and its goals and objectives.
Population Estimates

There are 1.28 million people living in the Finger Lakes region, an overall estimate that has not changed significantly over the past several years. Estimates projecting into the year 2040 demonstrate a slight decrease in the population by 1.4% or 18,000 residents. Stratified by county, see Figure 1, are the projections over the next twenty years. For the vast majority of counties, we see a decrease in population estimates to varying extents. Some of the largest changes expected are in Chemung, Steuben and Wayne Counties with those counties anticipated to lose nearly 7-7.5% of their populations.

In contrast, there is an anticipated increase in Ontario County’s population (3%) over the next two decades. This may be attributed an American Association of Retired Persons (AARP) report issued in 2018 that indicated that the City of Canandaigua was voted one of the top places in the U.S. to live and retire in.1

Throughout this report, there are data on health outcomes that show dramatic differences in some of the less-populated counties, such as Yates County. Some of these rate fluctuations may be attributed to small overall numbers that have an outsized effect on the rates.

Figure 1: Percent Change in Population from 2020 to 2040

Source: Cornell University Program on Applied Demographics

1. Source: AARP the Magazine, AARP’s 10 Best Places to Live for Under $40,000 a Year
Age Group

Over the next five years, Cornell University projects an 11% increase in the 65+ population in the region (Figure 2). This increase in the aging population, coupled with a transition to in-home care for the elderly, will place a greater demand for geriatric and chronic disease management on the healthcare community than there has been in years past. These findings are similar across all counties in the region and should be accounted for when planning for future healthcare workforce needs.

Figure 2: Population Projections by Age Group, Finger Lakes Region

Source: Cornell University Program on Applied Demographics, 2020-2025
Race/Ethnicity

Three quarters of the Finger Lakes region population is White Non-Hispanic. Ten percent are Black Non-Hispanic, followed by eight percent ‘Other’ and seven percent Hispanic (Figure 3).

**Figure 3: Race/Ethnicity Population Estimates**

<table>
<thead>
<tr>
<th>Race/Ethnicity</th>
<th>Percent WNH</th>
<th>Percent BNH</th>
<th>Percent Other</th>
<th>Percent HSP</th>
</tr>
</thead>
<tbody>
<tr>
<td>White Non-Hispanic</td>
<td>75%</td>
<td>10%</td>
<td>8%</td>
<td>7%</td>
</tr>
</tbody>
</table>

Source: US Census Bureau 2020

Diversity increases in larger cities in the Finger Lakes, including in Rochester (Monroe County), Geneva (Ontario and Seneca Counties), Dansville (Livingston County) and Elmira (Chemung County). Map 3 depicts the percent of each ZIP code’s population that are Black Non-Hispanic and Map 4 depicts the percentage of each ZIP code’s population that are Hispanic.

**Map 3: Black Non-Hispanic Population by ZIP Code (Percent of Population)**

Source: US Census Bureau 2020

**Map 4: Hispanic Population by ZIP Code (Percent of Population)**

Source: US Census Bureau 2020
Migrant Farm Workers

The 2017 Census of Agriculture reported that, at some point during 2017, there were almost 25,000 workers on farms in the Finger Lakes region. One-third of the workers were unpaid and probably represented family members or coop workers. The vast majority (16,607) were paid workers, but not necessarily in full time or permanent positions. One half of the paid workers were either contract migrant workers or, if on the payroll, worked less than 150 days during the year. Almost 3,000 migrant workers were reported by Wayne County farms. This is the highest in the region followed by Yates County (536 migrant workers reported in 2017).

Almost 20% of the region’s farms contracted with migrant farm workers. Because migrant farm workers move from job to job depending on the season, a single migrant worker may be counted by multiple farms, therefore the total number of migrant workers is potentially an over count of individuals (Table 1).

Table 1: Farms and Hired Workers

<table>
<thead>
<tr>
<th>County</th>
<th>Farms with Hired Workers</th>
<th>Farms with Migrant Workers</th>
<th>Hired Farm Labor*</th>
<th>Migrant Workers**</th>
<th>Unpaid Workers***</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Total</td>
<td>Work &lt;150 days</td>
<td></td>
</tr>
<tr>
<td>Chemung</td>
<td>90</td>
<td>1</td>
<td>258</td>
<td>150</td>
<td>(D)†</td>
</tr>
<tr>
<td>Livingston</td>
<td>148</td>
<td>12</td>
<td>844</td>
<td>298</td>
<td>131</td>
</tr>
<tr>
<td>Monroe</td>
<td>148</td>
<td>20</td>
<td>1,120</td>
<td>619</td>
<td>256</td>
</tr>
<tr>
<td>Ontario</td>
<td>223</td>
<td>22</td>
<td>1,283</td>
<td>682</td>
<td>293</td>
</tr>
<tr>
<td>Schuyler</td>
<td>105</td>
<td>9</td>
<td>527</td>
<td>356</td>
<td>85</td>
</tr>
<tr>
<td>Seneca</td>
<td>173</td>
<td>21</td>
<td>760</td>
<td>483</td>
<td>248</td>
</tr>
<tr>
<td>Steuben</td>
<td>333</td>
<td>20</td>
<td>1,479</td>
<td>892</td>
<td>151</td>
</tr>
<tr>
<td>Wayne</td>
<td>264</td>
<td>126</td>
<td>4,169</td>
<td>3,046</td>
<td>2,924</td>
</tr>
<tr>
<td>Yates</td>
<td>281</td>
<td>52</td>
<td>1,543</td>
<td>1,147</td>
<td>536</td>
</tr>
<tr>
<td>Total Finger Lakes Region</td>
<td>1,765</td>
<td>283</td>
<td>11,983</td>
<td>7,673</td>
<td>4,624</td>
</tr>
</tbody>
</table>

*Hired Farm labor does not include contract/migrant workers  
**Migrant farm workers are workers whose employment requires travel that prevents the worker from returning to his or her permanent place of residence the same day  
***Unpaid workers includes agricultural workers not on the payroll who performed activities or work on a farm or ranch.  
Source: US Department of Agriculture, 2017 Census of Agriculture  
† Suppressed to avoid disclosing data for individual farms

A 2007 study conducted in New York found that “poverty, frequent mobility, low literacy, language and cultural barriers impede farmworkers’ access to primary health care.” Several organizations provide services to the migrant population, including local federally qualified health centers and health departments. However, even though the services are available, seasonal workers have limited time to seek care and, because so many move frequently, follow-up visits or ongoing care for chronic conditions are often intermittent. This may impact some of the health outcomes data explored later in this report.
Amish/Mennonite

The Amish and Mennonite population are a unique asset to the Finger Lakes region and constitute a significant portion of the farming industry in several communities. Finding accurate and up-to-date data on Amish and Mennonite populations and their health outcomes can be a challenge, especially at the county level. This population often does not respond to surveys such as those conducted by the U.S. Census Bureau. However, Elizabethtown College Amish Studies, The Young Center, collects data on annual population estimates. In New York State, the center identified 59 settlements and 167 districts in the state, which amounts to an estimated 21,725 Amish people.³ The report also states that in the Finger Lakes region, there are an estimated 3,455 Amish persons with larger subsets located in Jasper and Woodhull, Steuben County, and Romulus and Ovid, Seneca County.⁴

However, these estimates do not include the Mennonite population. Local Mennonite churches also collect information on their members and may share this information with trusted public health officials. The Groffdale Conference Mennonites (Old Order Mennonites), for instance, release an annual map of its congregation. Groffdale Conference Mennonite families span the area between Canandaigua and Seneca Lakes (Yates County) and from Geneva (Ontario and Seneca County) all the way down to Reading, NY (Schuyler County). In 2018, the church reported a total of 697 Groffdale Conference Mennonite households throughout Yates, Ontario, Schuyler and Steuben Counties, the majority of whom reside in Yates County. Important to note, however, is that these data do not include the Crystal Valley Mennonite and Horning Order groups – two additional congregations that are found in the region.

Cultural practices of Amish and Mennonites must be considered when reviewing data and planning health initiatives. It is customary in Amish and Mennonite cultures to practice natural and homeopathic medicine when it comes to family planning, preventative and dental care, vaccinations, etc. Late entrance into prenatal care and home births are common occurrences. Children attend school through eighth grade and learn farming and other trades throughout childhood and adolescence, creating the potential for unintentional and farm-related injuries. Bikes and horse drawn buggies are common forms of transportation and, combined with speeding motor vehicles on rural roads, there is the potential for traffic accidents. Health-related decisions are often based on the attitudes, beliefs and practices of church leadership. These factors, along with anticipated growth in this population, create unique challenges for Public Health practitioners. However, research around the subject of immunization has shown that “in health matters, the Amish are pragmatists. When approached with facts by individuals whom they trust and when immunization [and other care] is easy to obtain, most Amish are willing to be immunized. Knowledge of the Amish culture, flexibility and diligence on the part of the health personnel generally leads to high compliance rates.”⁵

American Indian and Alaska Native population

In 2020 just over 2,400 residents of the Finger Lakes region identified themselves as American Indian and Alaska Native alone. However, it is important to note that this estimate does not include residents who identify as multiple races.⁶ The majority of American Indian and Alaska Natives in the Finger Lakes region live in Monroe County (54%) followed by Steuben, Chemung and Ontario County (8% for all three).

⁴. Amish Population in the United States by State and County, 2021. Statistics were compiled by Edsel Burdge, Jr., Young Center for Anabaptist and Pietist Studies, Elizabethtown College, in cooperation with Joseph F. Donnermeyer, School of Environment and Natural Resources, The Ohio State University, and with assistance from David Luthy, Heritage Historical Library, Aylmer, Ontario.
⁵. Gertrude Enders Huntington, Chapter 9 Health Care, The Amish and the State, Donald B Kraybill editor
A fact sheet released by the Indian Health Service (IHS) in 2019 stated that American Indians and Alaska Natives die sooner and at higher rates than other Americans in several different categories, including, but not limited to, “chronic liver disease and cirrhosis, diabetes mellitus, chronic lower respiratory disease, unintentional injuries, assault/homicide and intentional self-harm/suicide.” The IHS report also indicated that American Indian and Alaska Native residents have a life expectancy of nearly 5.5 years less than all other races in the United States.

These health disparities exist for a number of different reasons but largely correlate back to inadequate educational opportunities, disproportionate rates of poverty, discrimination in the delivery of health services, and the impact of historical intergenerational trauma of experiencing centuries of racial discrimination. The inequities in health outcomes shown in Table 2 speak to the dire need for improved health data collection and surveillance. The imbalance of funding for the Indian Health Service (it is noted in reports that funding for the IHS and Native American health care have historically and continue to be inequitable and unequal in comparison to other federal health care programs) has resulted in an unmet need for adequate medical and public health services for the American Indian and Alaska Native population. The combination of all of these factors has a direct effect on health outcomes, including the incidence of disease and mortality.

Table 2: Age Adjusted Mortality Disparity Rate per 100,000 Population by Race/Ethnicity**

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>All Causes</td>
<td>999.1</td>
<td>747.0</td>
<td>1.3</td>
</tr>
<tr>
<td>Alcohol-induced</td>
<td>50.5</td>
<td>7.6</td>
<td>6.6</td>
</tr>
<tr>
<td>Chronic liver disease and cirrhosis</td>
<td>42.9</td>
<td>9.4</td>
<td>4.6</td>
</tr>
<tr>
<td>Diabetes mellitus (diabetes)</td>
<td>66</td>
<td>20.8</td>
<td>3.2</td>
</tr>
<tr>
<td>Accidents (unintentional injuries)*</td>
<td>93.7</td>
<td>38</td>
<td>2.5</td>
</tr>
<tr>
<td>Assault (homicide)</td>
<td>11.4</td>
<td>5.4</td>
<td>2.1</td>
</tr>
<tr>
<td>Influenza and pneumonia</td>
<td>26.6</td>
<td>15.1</td>
<td>1.8</td>
</tr>
<tr>
<td>Drug-induced</td>
<td>23.4</td>
<td>12.9</td>
<td>1.8</td>
</tr>
<tr>
<td>Intentional self-harm (suicide)</td>
<td>20.4</td>
<td>12.1</td>
<td>1.7</td>
</tr>
<tr>
<td>Septicemia (blood poisoning by bacteria)</td>
<td>17.3</td>
<td>10.6</td>
<td>1.6</td>
</tr>
<tr>
<td>Nephritis, nephrotic syndrome (kidney disease)</td>
<td>22.4</td>
<td>15.3</td>
<td>1.5</td>
</tr>
</tbody>
</table>

*Unintentional injuries include motor vehicle crashes
**Causes shown are only those with a ratio greater than 1.5. Please see direct source for complete list.
NOTE: Rates are adjusted to compensate for misreporting of American Indian and Alaska Native race on state death certificates. American Indian and Alaska Native age-adjusted death rate columns present data for the 3-year period specified. US All Races columns present data for a one-year period. Rates are based on American Indian and Alaska Native Alone; 2019 census with bridged-race categories.
Source: Indian Health Service, Indian Health Disparities Report, 2009-2011
Refugee populations

The refugee population is a unique population, which requires specific and attentive care. In recent years, Rochester (Monroe County) has opened its doors to a number of refugees, reaching a peak in 2016 of over 1,100 families resettled in the county (Figure 4). Prior to 2017, resettlement rates in the greater Rochester area had been among the highest in New York, just behind Utica and Buffalo. Federal refugee policies enacted over the past several years, coupled with the COVID-19 pandemic, have greatly reduced the number of recent resettlements. It will take several years to rebuild the infrastructure and reestablish the historical rates that were seen in the past decade.

Figure 4: Number of Refugee Resettlements, Monroe County

Table 3 shows that the majority of those that are foreign-born living in the Finger Lakes region have become naturalized US Citizens (57%). The naturalization rate varies by county, from as low as 43 percent in Steuben County to 70 percent in Wayne County. Residents coming from other countries may face significant challenges in adapting to the United States’ disease prevention and treatment culture and, as such, should be cared for and tended to in a way that is respectful of and collaborative with the customs and beliefs of their heritage.

**Table 3: Foreign-Born Population Estimates and Naturalization Rate by County**

<table>
<thead>
<tr>
<th>County</th>
<th>Foreign-born population</th>
<th>Percent Naturalized U.S. citizen</th>
<th>Percent Not a U.S. citizen</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chemung</td>
<td>2,567</td>
<td>54</td>
<td>46</td>
</tr>
<tr>
<td>Livingston</td>
<td>2,277</td>
<td>44</td>
<td>56</td>
</tr>
<tr>
<td>Monroe</td>
<td>64,681</td>
<td>58</td>
<td>42</td>
</tr>
<tr>
<td>Ontario</td>
<td>4,134</td>
<td>52</td>
<td>48</td>
</tr>
<tr>
<td>Schuyler</td>
<td>327</td>
<td>61</td>
<td>39</td>
</tr>
<tr>
<td>Seneca</td>
<td>875</td>
<td>58</td>
<td>42</td>
</tr>
<tr>
<td>Steuben</td>
<td>3,094</td>
<td>43</td>
<td>57</td>
</tr>
<tr>
<td>Wayne</td>
<td>2,698</td>
<td>70</td>
<td>31</td>
</tr>
<tr>
<td>Yates</td>
<td>519</td>
<td>57</td>
<td>43</td>
</tr>
</tbody>
</table>

Source: US Census Bureau, 2015-2019 5-Year Estimates
George Mason University Institute for Immigration Research reports 31% of Rochester’s immigrants have immigrated in the last decade (since 2010). The majority of those immigrants are Jamaican (10%) followed by Cuban (7%), Chinese (6%) and Dominican (6%). Providing care for refugee individuals and families can be a challenging and unique experience. Research has documented several challenges to providing refugees healthcare, including basic needs such as English education, orientation to the United States Healthcare System, and the need for cultural sensitivity on the part of providers and interpreters or case managers.

**Household languages**

Providers of all types (medical, social service, etc.) should be aware of language and cultural differences when working with patients/clients. Being respectful of a person’s cultural practices is important to building a trusting and positive relationship. A system where health providers are culturally responsive can help improve patient health outcomes and quality of care. In addition, it can help to eliminate disparities in outcomes. The majority of residents in the Finger Lakes region speak English, but a small percentage speak limited English (<1.5% of total population per county). Other languages frequently spoken in homes include Spanish, Asian and Pacific Island languages, and other Indo-European languages (Figure 5). In Yates County, it is likely the large percent of other Indo-European languages can be attributed to the Amish and Mennonite populations.

**Figure 5: Percent of Households Speaking a Language Other than English**

![Figure 5: Percent of Households Speaking a Language Other than English](source: US Census Bureau, 2015-2019 5-Year Estimates)

9. Source: George Mason University Institute for Immigration Research, Immigration Data on Demand (iDod) Report, 2018
11. Source: Health Policy Institute at Georgetown University, “Cultural Competence in Health Care: Is it important for people with chronic conditions?”
Disability

Those living with any form of disability (physical, activity or daily functioning impairments) are at greater risk for development of chronic conditions, including obesity, heart disease, and diabetes. Creating a built environment that helps eliminate structural barriers and building a culture of inclusion helps to reduce disparities in health outcomes for the disabled. Doing so requires support from a variety of change initiatives such as policy, system and environmental changes.

In the Finger Lakes region, an average of 13.5% of residents are living with a disability. The rates range from 10% in Seneca County to 16% in Steuben and Yates County (Figure 6).\(^{12}\)

**Figure 6: Disability Rate by County, Total Population**

Source: US Census Bureau 2015-2019 5-Year Estimates
Poverty

Socioeconomic status\(^\text{13}\) affects several areas of a person’s life, including their health status. Data have revealed that low-income families are less likely to receive timely preventative services or have an established regular healthcare provider when compared to families with higher incomes. Map 5 reveals the socioeconomic status by ZIP codes in the Finger Lakes region. Note that almost half of Wayne County was found to be in the two lowest socioeconomic quintiles in the region, and pockets of poverty exist throughout the nine counties such as in Elmira (Chemung County), Wayland and southern Steuben County and Mount Morris (Livingston County).

One of the factors influencing socioeconomic status is income, largely driven by employment status. Having a job may afford a person the ability to maintain safe and adequate housing, purchase healthy foods, remain up to date on health visits, and more. Educational attainment is another factor influencing socioeconomic status. The 2019 American Community Survey estimates 27% of Finger Lakes region residents have received a Bachelor’s degree or higher, which has increased since 2011 (24%). The prevalence of higher educational attainment in those over the age of 25 is highest in Monroe and Ontario Counties, at 39 and 36 percent, respectively. Research has linked lower Socioeconomic Status with lower academic achievement.

Map 5: Socioeconomic Status in the Finger Lakes region

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13. Common Ground Health’s estimation of socioeconomic status is developed by ZIP Code, U.S. Census and American Community Survey data. It is based on the average income, average level of education, occupation composition, average value of housing stock, age of the housing stock, a measure of population crowding, percentage of renter-occupied housing, percent of persons paying more the 35% of their income on housing, and percent of children living in single parent households.
Of particular concern are vulnerable populations, such as the elderly living in poverty and youth living in poverty (Figure 7). Research has shown that children living in poverty are more likely to have poor academic achievement, drop out of high school, and are more likely to be unemployed later in life. In addition, children living in poverty are more likely to experience economic hardship in adult years and are more likely be involved in the criminal justice system than children who never experienced poverty first hand.14

Additional concerns are about the elderly population, aged 65+, who are living in poverty. Older adults are more likely to live on a fixed income, relying upon Social Security, savings and/or pension plans to support all of their needs. Elderly women are more likely to report living in poverty, or living in higher rates of poverty, as a result of lower retirement incomes due to a variety of reasons, including lower lifetime earnings, time taken off for caregiving, occupational segregation and other issues.

Figure 7: Percent of Population Living in Poverty, Age Group Stratification

![Figure 7: Percent of Population Living in Poverty, Age Group Stratification](chart.png)

Regardless of age group, when stratified by race/ethnicity, poverty rates are even higher for minority populations (Table 4).15 Black Non-Hispanic and Hispanic persons live in poverty at more than three times the rate of White Non-Hispanics. When considering all of the implications poverty has on health – decreased access to health care, less likelihood to receive timely preventative care, less likelihood of higher education, etc. - it is no wonder we see disparities in health outcomes by race and ethnicity.

Table 4: Percent of Population Living in Poverty by Race/Ethnicity, Finger Lakes region

<table>
<thead>
<tr>
<th>Race/Ethnicity</th>
<th>Chemung</th>
<th>Livingston</th>
<th>Monroe</th>
<th>Ontario</th>
<th>Schuyler</th>
<th>Seneca</th>
<th>Steuben</th>
<th>Wayne</th>
<th>Yates</th>
</tr>
</thead>
<tbody>
<tr>
<td>White Non-Hispanic</td>
<td>9%</td>
<td>6%</td>
<td>8%</td>
<td>6%</td>
<td>7%</td>
<td>8%</td>
<td>8%</td>
<td>9%</td>
<td>9%</td>
</tr>
<tr>
<td>Black Non-Hispanic</td>
<td>20%</td>
<td>16%</td>
<td>21%</td>
<td>11%</td>
<td>22%</td>
<td>14%</td>
<td>20%</td>
<td>17%</td>
<td>18%</td>
</tr>
<tr>
<td>Hispanic</td>
<td>32%</td>
<td>30%</td>
<td>30%</td>
<td>30%</td>
<td>30%</td>
<td>30%</td>
<td>30%</td>
<td>30%</td>
<td>30%</td>
</tr>
</tbody>
</table>

Source: US Census Bureau 2015-2019 5-Year Estimates

Unemployment

Unemployment rates have been significantly impacted by the COVID-19 pandemic. The economy experienced a significant downturn due to the closing of businesses and schools. Many residents became unemployed with these closures. Those with positions that allowed for it worked remotely from home. All were placed in a variety of difficult situations, including managing personal needs, navigating childcare, overseeing their children’s remote learning, and managing adult caregiving responsibilities. The pandemic generated a significant amount of unemployment, which is only just beginning to recuperate one year later. According to the Bureau of Labor Statistics, three industry sectors most exposed to shutdowns included restaurants and bars, travel and transportation, and entertainment. For some counties, such as Livingston and Schuyler, the unemployment rate is similar to pre-pandemic estimates but for others, like Chemung, Steuben and Monroe County, there are still significant concerns (Figure 8).

Figure 8: Unemployment Rates by County

![Graph showing unemployment rates by county](image)

Source: NYS Department of Labor, 2019-2021

Over the next ten years, Rochester Works, an employment and training organization, reports a projected decline in construction, retail and leisure and hospitality employment. The report also indicates a job loss rate disproportionately impacting women and people of color.16

Health Insurance Status

Health insurance helps individuals access the care that they need. Similar to populations who experience low socioeconomic status, the uninsured are less likely to receive or seek preventative care such as health screenings, are less likely to have an established regular healthcare provider, and are more likely to use the emergency room for services that could have been provided in a primary care provider setting. Since the implementation of the Affordable Care Act, the rate of uninsured individuals in the Finger Lakes region has decreased in the past six years from 11% to 5% of residents.

This is a step in the right direction, but access to health insurance is not the only barrier to health care. Underinsured individuals, or those who have high deductibles that affect their ability to access healthcare, are also a real concern. Transportation, lack of provider availability (including difficulty scheduling with providers) and cost (i.e. cost of care, time away from work, and childcare) were repeatedly identified as barriers and top concerns in My Health Story 2018 survey responses and are areas that provide opportunities for improvement. Anecdotally, we know that the COVID-19 pandemic has exacerbated these concerns and resulted in patients delaying preventative care needs due to office closures or delays in elective procedures. The impact this has had on reopening in the Finger Lakes and other communities across the State have resulted in longer wait times and insufficient office hours or availability to meet the demand of the delayed care.

**Broadband Access**

Nearly thirty years ago, access to personal home internet access was a novelty available only to a small portion of New York State residents. Today, access to reliable high-speed internet is considered a necessity by many. The internet is utilized in ways that help residents communicate and connect with each other and find new and effective ways to work, learn and play. In light of the COVID-19 pandemic, availability of broadband access at home was elevated to a new level of necessity with remote learning, work, and accessibility to healthcare options like telehealth being heavily utilized. While New York State overall has great accessibility to broadband, there are portions of the state, and specifically within the Finger Lakes region, that are at a disadvantage because their access is inadequate, unreliable, or unavailable. The Office of the State Comptroller estimates that eight percent of the Finger Lakes region and Southern Tier do not have broadband accessibility. Steuben (10% of county population) and Livingston (9.3% of county population) counties are the top 6th and 7th, respectively, in the state for those without broadband accessibility (Figure 9).

**Figure 9: Percentage of Population without Broadband Available in their Area, 2021**

![Figure 9: Percentage of Population without Broadband Available in their Area, 2021](image-url)

Source: Office of the State Comptroller

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Transportation

Access to a personal vehicle can affect an individual’s overall health status in a number of ways. Unreliable, inconsistent or inconvenient transportation (either personal vehicle, medical taxis or public transportation) can cause strain on the ability to access health care services. This could result in missed or delayed health care appointments, leading to increased health expenditures and overall poorer health outcomes. Figure 10 demonstrates the percent of each county’s households in the Finger Lakes region with no vehicle access. Larger cities, such as Rochester in Monroe County and Elmira in Chemung County have higher percentages of their households with no vehicle access (20% of households or more). In addition, Yates County has a high percentage of no motor vehicle access households due to the higher percentage of Amish/Mennonites who predominantly rely on horse and buggy for their transportation needs.

Figure 10: Percent of Households with No Vehicle Access

Source: US Census Bureau 2015-2019 5-Year Estimates
Life Expectancy

Genetics are not the only indicator of an individual's life expectancy. Demographic factors such as socioeconomic status, employment, income, education and economic well-being, the quality of and accessibility to health systems and services, and personal health behaviors all impact one ultimate measure of health: life expectancy. Stratified by ZIP code, the Finger Lakes region has life expectancy estimates that range from 66 to 85 years of life. Map 6 shows the life expectancy estimates at birth by ZIP code and highlights the ZIP codes with the highest and lowest life expectancy estimates in the region.

Map 6: Life Expectancy by ZIP Code

Leading Causes of Death

The top two leading causes of death in all nine counties of the Finger Lakes region are cancer and heart disease (Table 5). This is consistent with national data from the CDC, which shows the two leading causes of death since 2015 have been heart disease and cancer. Chronic lower respiratory disease (CLRD), a disease which causes shortness of breath caused by airway obstruction, most commonly caused by tobacco smoking (including second hand smoke), is also within the top five causes in all nine counties in the region (not pictured).

Table 5: Leading Causes of Death, 2018

<table>
<thead>
<tr>
<th>County</th>
<th>1st Cause</th>
<th>2nd Cause</th>
<th>3rd Cause</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chemung</td>
<td>Heart Disease 208.1 per 100,000</td>
<td>Cancer 167.6 per 100,000</td>
<td>Chronic Lower Respiratory Diseases (CLRD) 48.8 per 100,000</td>
</tr>
<tr>
<td>Livingston</td>
<td>Cancer 171.8 per 100,000</td>
<td>Heart Disease 124.7 per 100,000</td>
<td>Alzheimer’s Disease 59.2 per 100,000</td>
</tr>
<tr>
<td>Monroe</td>
<td>Cancer 153.8 per 100,000</td>
<td>Heart Disease 137.1 per 100,000</td>
<td>Unintentional Injury 57.1 per 100,000</td>
</tr>
<tr>
<td>Ontario</td>
<td>Cancer 157.9 per 100,000</td>
<td>Heart Disease 138.4 per 100,000</td>
<td>Chronic Lower Respiratory Diseases (CLRD) 40.8 per 100,000</td>
</tr>
<tr>
<td>Schuyler</td>
<td>Cancer 156.1 per 100,000</td>
<td>Heart Disease 152.8 per 100,000</td>
<td>Chronic Lower Respiratory Diseases (CLRD) 88.1 per 100,000</td>
</tr>
<tr>
<td>Seneca</td>
<td>Heart Disease 191.3 per 100,000</td>
<td>Cancer 152.2 per 100,000</td>
<td>Chronic Lower Respiratory Diseases (CLRD) 55.1 per 100,000</td>
</tr>
<tr>
<td>Steuben</td>
<td>Heart Disease 182.3 per 100,000</td>
<td>Cancer 180.6 per 100,000</td>
<td>Chronic Lower Respiratory Diseases (CLRD) 63.6 per 100,000</td>
</tr>
<tr>
<td>Wayne</td>
<td>Cancer 154.6 per 100,000</td>
<td>Heart Disease 143.8 per 100,000</td>
<td>Unintentional Injury 63.4 per 100,000</td>
</tr>
<tr>
<td>Yates</td>
<td>Heart Disease 154.6 per 100,000</td>
<td>Cancer 135.3 per 100,000</td>
<td>Unintentional Injury 66.4 per 100,000</td>
</tr>
</tbody>
</table>

Source: New York State Department of Health Vital Statistics, 2018

Leading Causes of Premature Death

Consistent with the leading causes of death, the top two causes of premature death (death before age 75) in the Finger Lakes region are Cancer and Heart Disease. Unintentional Injury and Chronic Lower Respiratory Disease (CLRD) are two other leading causes that are consistent across all counties in the region (Table 6).

Table 6: Leading Causes of Premature Death, 2018

<table>
<thead>
<tr>
<th>County</th>
<th>1st Cause</th>
<th>2nd Cause</th>
<th>3rd Cause</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chemung</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>97.0 per 100,000</td>
<td>90.5 per 100,000</td>
<td>41.8 per 100,000</td>
</tr>
<tr>
<td>Livingston</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>103.4 per 100,000</td>
<td>54.9 per 100,000</td>
<td>44.0 per 100,000</td>
</tr>
<tr>
<td>Monroe</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>81.3 per 100,000</td>
<td>48.4 per 100,000</td>
<td>44.8 per 100,000</td>
</tr>
<tr>
<td>Ontario</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>80.8 per 100,000</td>
<td>53.3 per 100,000</td>
<td>30.2 per 100,000</td>
</tr>
<tr>
<td>Schuyler</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Diabetes</td>
</tr>
<tr>
<td></td>
<td>67.3 per 100,000</td>
<td>39.8 per 100,000</td>
<td>21.6* per 100,000</td>
</tr>
<tr>
<td>Seneca</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>84.7 per 100,000</td>
<td>82.5 per 100,000</td>
<td>36.1 per 100,000</td>
</tr>
<tr>
<td>Steuben</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Chronic Lower Respiratory</td>
</tr>
<tr>
<td></td>
<td>103.9 per 100,000</td>
<td>69.7 per 100,000</td>
<td>24.4 per 100,000</td>
</tr>
<tr>
<td>Wayne</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>88.5 per 100,000</td>
<td>49.9 per 100,000</td>
<td>45.3 per 100,000</td>
</tr>
<tr>
<td>Yates</td>
<td>Cancer</td>
<td>Heart Disease</td>
<td>Unintentional Injury</td>
</tr>
<tr>
<td></td>
<td>79.4 per 100,000</td>
<td>51.8 per 100,000</td>
<td>58.9 per 100,000</td>
</tr>
</tbody>
</table>

Source: New York State Department of Health Vital Statistics, 2018
County Health Rankings

By combining all the factors listed above, the University of Wisconsin Population Health Institute has created the County Health Rankings & Roadmaps, a program that works to improve health outcomes for all and to close the health disparities gap between those with the most and least opportunities for good health. By creating this metric/set of metrics, the County Health Rankings give counties in the Finger Lakes region the opportunity to measure themselves against other counties in New York State and monitor changes over time. Table 7 shows the rank of each county in the Finger Lakes region from 2011 to 2020. The rankings cover all counties in New York and range from 1 to 62 with the lower ranking indicating better performance in measurement of health outcomes. Ontario and Monroe County have shown consistent rankings since 2011. Ontario has an average rank of 10 with its highest being 13 and lowest being 7. Monroe was similar to Ontario in change over time, but with an average rank of 36, a high of 39, and a low of 32. Livingston, Schuyler, Yates County are of some concern, as both had ranks in the top 10 but are now ranked at 23, 34, and 27, respectively.

As the county health rankings model has evolved over the years, new and additional data elements have been factored into the score, which may have impacted these counties. Along with this, most of the counties in the Finger Lakes region saw their score fall between 2016 and 2017, which coincides with the dramatic worsening of the opioid epidemic in the region. This significantly impacted overall and premature mortality, two major factors in the county health rankings. One county in the region that has seen a positive trend is Steuben, which saw a trend of improving rank through 2016 and has improved again over the last two years after a slight regression. Overall, Steuben ranks 15 places higher in 2020 than in 2011.

Schuyler County, Watkins Glen
Photo courtesy of Schuyler County Public Health

Table 7: County Health Rankings and Roadmaps; Health Outcomes Ranking

<table>
<thead>
<tr>
<th></th>
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<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Chemung</td>
<td>59</td>
<td>60</td>
<td>60</td>
<td>60</td>
<td>59</td>
<td>50</td>
<td>57</td>
<td>49</td>
<td>55</td>
<td>53</td>
</tr>
<tr>
<td>Livingston</td>
<td>8</td>
<td>5</td>
<td>1</td>
<td>1</td>
<td>7</td>
<td>12</td>
<td>9</td>
<td>9</td>
<td>12</td>
<td>23</td>
</tr>
<tr>
<td>Monroe</td>
<td>33</td>
<td>37</td>
<td>33</td>
<td>38</td>
<td>38</td>
<td>33</td>
<td>32</td>
<td>35</td>
<td>39</td>
<td>35</td>
</tr>
<tr>
<td>Ontario</td>
<td>7</td>
<td>8</td>
<td>11</td>
<td>10</td>
<td>10</td>
<td>13</td>
<td>8</td>
<td>12</td>
<td>9</td>
<td>13</td>
</tr>
<tr>
<td>Schuyler</td>
<td>3</td>
<td>11</td>
<td>29</td>
<td>44</td>
<td>19</td>
<td>18</td>
<td>26</td>
<td>46</td>
<td>48</td>
<td>34</td>
</tr>
<tr>
<td>Seneca</td>
<td>26</td>
<td>27</td>
<td>23</td>
<td>26</td>
<td>45</td>
<td>25</td>
<td>20</td>
<td>18</td>
<td>37</td>
<td>48</td>
</tr>
<tr>
<td>Steuben</td>
<td>52</td>
<td>53</td>
<td>44</td>
<td>40</td>
<td>34</td>
<td>31</td>
<td>42</td>
<td>45</td>
<td>38</td>
<td>37</td>
</tr>
<tr>
<td>Wayne</td>
<td>30</td>
<td>46</td>
<td>46</td>
<td>45</td>
<td>39</td>
<td>21</td>
<td>28</td>
<td>44</td>
<td>51</td>
<td>40</td>
</tr>
<tr>
<td>Yates</td>
<td>10</td>
<td>10</td>
<td>6</td>
<td>8</td>
<td>13</td>
<td>15</td>
<td>16</td>
<td>6</td>
<td>14</td>
<td>27</td>
</tr>
</tbody>
</table>

Data Source: County Health Rankings. 2011 - 2020, Analysis Completed by Common Ground Health

The next section of this report will focus on health outcomes and behaviors that may impact life expectancy estimates and will be stratified by county, ZIP code, race/ethnicity and age group whenever possible or appropriate.
HEALTH INDICATORS

Prevent Chronic Diseases

Preventing chronic disease has been a long-standing priority area in the nine-county Finger Lakes region. In the past, efforts largely have been focused on reducing illness, disability and death related to hypertension, tobacco use and second hand smoke, along with reducing obesity in children and adults. Obesity is known to lead to long-term health complications and may lead to development of diabetes, hypertension, and premature mortality due to related conditions. This section will focus on exploring data related to chronic diseases in the region.

Obesity

In developing the Prevention Agenda, New York State has identified four focus areas in the Prevent Chronic Disease priority area: Healthy Eating and Food Security, Physical Activity, Tobacco Prevention, and Chronic Disease Preventative Care and Management. In reviewing the data in the Finger Lakes region, the biggest areas for improvement are around Tobacco Prevention (specifically e-cigarette/vape use) and Chronic Disease Preventative Care and Management. On a smaller scale, Healthy Eating and Food Security are also areas worth noting. There is also a worrisome trend with overall food security in light of the COVID-19 pandemic.

The trends varied in data from 2014, 2016 and 2018. Chemung, Livingston, Monroe, Steuben, and Wayne all showed a trend of increasing rates of obesity. Ontario, Schuyler, and Seneca showed increases from 2014 to 2016 and then decreases from 2016 to 2018 (Figure 11). Seneca showed the greatest decrease from 2016 to 2018 (12%), which is likely due to their focus on Healthy Eating and Food Security, Tobacco Prevention and Preventative Care and Management of Chronic Diseases to help reduce obesity in the previous improvement plan. Yates County was the only county whose rate of obesity was not higher in 2018 than 2014, with a small reduction from 32% to 28%. Looking at the Finger Lakes region vs. the state (minus NYC), the rate of obesity and upward trend in the region was higher than the state.
Figure 11: Percent of Adults (18+) who are Obese

Childhood obesity rates in the Finger Lakes region have also been fairly stable. Figure 12 shows the trend of obesity for students in the area from the Student Weight Data Explorer. Looking at state trends, “In New York State, obesity rates are decreasing among elementary school students, but are on the rise among middle and high school students.”

For the Finger Lakes region, the counties that had an overall upward trend saw greater increases in obesity for middle/high school students similar to the overall state trend.

**Figure 12: Percent of Students with Obesity in the Finger Lakes Region**

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Data Source: NYS DOH, Health Data Connector, 2010 – 2019

Diabetes

One area that has not seen an improvement is diabetes screening. Rates of diabetes among adults varied from 2014 to 2018 (Figure 13) and appeared to increase in five counties. In comparing the Finger Lakes region overall vs. the state, both the region and state showed a similar trend from 2014 to 2018. Individual counties’ experiences varied. However, diabetes screening rates decreased from 2014 to 2018 in each of the nine counties (Figure 14) among those 18 years and older. This trend is reflected in the Finger Lakes region and the state. Therefore, the reduction in testing must be considered prior to interpreting the rates of diabetes diagnoses given potential for undiagnosed occurrence of disease.

Figure 13: Adults with Diabetes

Figure 14: Adults (18+) who Received Prediabetes/Diabetes Testing

Healthy Eating

With regard to healthy eating, the trends from 2016 to 2018 were mostly positive. Figure 15 shows the percent change in daily fruit, vegetable, and sugary drink consumption. For daily fruit and vegetable consumption, a positive change (shown as a positive number with a darker color) is a promising trend. Six of the nine counties show a positive change in fruit and vegetable consumption.

For sugary drink consumption, a negative change (negative number or lighter color) shows progress. All nine counties in the Finger Lakes region made progress in this area, with the percent of the population reducing daily consumption of a sugary drink ranging from about 7% to about 33%.

Figure 15: Percent Change of Fruit, Vegetable, and Sugary Drink Consumption

Healthy eating habits are important when it comes to decreasing the incidence of obesity in children and adults. According to My Health Story 2018 survey data, 9% of the region’s respondents reported the nearest grocery store is 20+ minutes away, where vehicles are needed to access them. Of note, the majority of residents (75% of respondents) indicated they usually get their fruits and vegetables from a supermarket or grocery store or local grocery store (47%). A substantial amount of residents also utilize local farm stands (39%), farmers markets (29%), or grow their own in their garden (22%), with estimates for all three of these sources being higher in Schuyler, Seneca, Wayne and Yates Counties.

Respondents to the My Health Story 2018 survey were also asked what were the biggest challenges or barriers keeping them from eating healthier. Table 8 reveals barriers reported by residents. The biggest barrier to eating healthier, particularly for those with low income, was that healthy food was too expensive. Other issues which rose to the top were not having enough time and lack of knowledge of how to shop for and prepare the food. This presents an opportunity to help educate and inform the community on how to shop for and prepare in-season fruits and vegetables, which may help contain costs of eating healthier for the consumer. Not surprisingly, the table also reveals that affordability of healthy food was a larger concern for those of a lower income status. Nearly 60% of those with incomes less than $25k reported a cost barrier vs. 25% of those over $75k. Transportation, supplies and equipment, and knowledge of how to cook and prepare foods were also areas predominantly identified by low-income respondents.

### Table 8: Barriers to Healthy Eating

<table>
<thead>
<tr>
<th>Barriers</th>
<th>under $25K</th>
<th>$25-50K</th>
<th>$50-75K</th>
<th>$75K+</th>
</tr>
</thead>
<tbody>
<tr>
<td>Buying healthy food is too expensive</td>
<td>54%</td>
<td>47%</td>
<td>38%</td>
<td>20%</td>
</tr>
<tr>
<td>I don’t enjoy the taste of healthy food</td>
<td>5%</td>
<td>7%</td>
<td>10%</td>
<td>8%</td>
</tr>
<tr>
<td>I don’t have anyplace nearby to buy healthy food</td>
<td>6%</td>
<td>5%</td>
<td>2%</td>
<td>2%</td>
</tr>
<tr>
<td>I don’t have the supplies and equipment I’d need to cook healthy food</td>
<td>9%</td>
<td>5%</td>
<td>4%</td>
<td>1%</td>
</tr>
<tr>
<td>I don’t have the time to shop for, and prepare, healthy food</td>
<td>14%</td>
<td>21%</td>
<td>22%</td>
<td>23%</td>
</tr>
<tr>
<td>I don’t have the transportation to go shopping for healthy food</td>
<td>12%</td>
<td>3%</td>
<td>1%</td>
<td>0%</td>
</tr>
<tr>
<td>I don’t know how to cook and prepare healthy meals that taste good</td>
<td>11%</td>
<td>15%</td>
<td>14%</td>
<td>10%</td>
</tr>
<tr>
<td>I don’t want or need to eat healthier than I already do</td>
<td>8%</td>
<td>8%</td>
<td>10%</td>
<td>10%</td>
</tr>
<tr>
<td>I really don’t have any barriers keeping me from eating healthy food</td>
<td>22%</td>
<td>32%</td>
<td>42%</td>
<td>49%</td>
</tr>
<tr>
<td>The others in my household don’t eat healthy, and we eat together</td>
<td>9%</td>
<td>10%</td>
<td>12%</td>
<td>12%</td>
</tr>
</tbody>
</table>

Data Source: My Health Story survey 2018. Analysis by Common Ground Health incorporates weighting to reflect demographics of each county and the region.
While data around fruit, vegetable and sugary drink consumption is showing some promising trends in eating habits, food insecurity is an issue in the region and contributes to the challenges around making healthy eating choices.

**Figure 16: Food Insecurity**

In general the region’s rate of food insecurity has been fairly stable, with only Steuben County showing large increases. While it showed a greater than 5% increase in food insecurity over the two year time period, the wide confidence intervals on these rates indicate caution be taken before drawing any strong conclusions from these increases. It does indicate that food insecurity, as it relates to other goals on the Prevention Agenda, should be explored further.

The COVID-19 pandemic has greatly impacted a number of Prevention Agenda focus areas. The following figure (Figure 17) shows the impact COVID-19 has had on people’s anxiety around having enough food until they had more money to buy more. In addition to the data below, the survey revealed that almost half (45%) of the respondents know someone struggling with food security as a result of the COVID-19 pandemic. The findings further emphasize the need to address food security concerns in the region.

Figure 17: Percent of Respondents who were Worried if Their Food Would Run Out Before They Got Money to Buy More

![Bar chart showing the percentage of respondents worried about food running out. Pre-COVID: 15%, Post-COVID: 25%]

Data Source: Pivotal Public Health Partnership (formerly S2AY Rural Health Network Inc.) The Impact of COVID-19 on Food Security and Healthy Eating
Physical Activity

While healthy eating is a major component of preventing and managing chronic diseases, so is physical activity and exercise. My Health Story 2018 provided us with data on barriers to being physically active, as shown in Table 9. Similar to the perceived expense of healthy food previously discussed, the affordability of exercise opportunities is noted as a barrier predominantly seen in the lower income population (25% of respondents vs. 7% of high-income respondents). Safety of neighborhoods, support systems, and transportation were three additional measures, which appear to be greater concerns for low-income respondents.

Table 9: Barriers to Being Physically Active

<table>
<thead>
<tr>
<th>Problem</th>
<th>under $25K</th>
<th>$25-50K</th>
<th>$50-75K</th>
<th>$75K+</th>
</tr>
</thead>
<tbody>
<tr>
<td>I always seem to be too tired to exercise</td>
<td>28%</td>
<td>30%</td>
<td>33%</td>
<td>26%</td>
</tr>
<tr>
<td>I can’t afford a gym membership or other fitness opportunities</td>
<td>39%</td>
<td>26%</td>
<td>18%</td>
<td>8%</td>
</tr>
<tr>
<td>I can’t exercise because of a physical limitation or disability</td>
<td>22%</td>
<td>12%</td>
<td>12%</td>
<td>8%</td>
</tr>
<tr>
<td>I don’t have a safe place nearby to get more exercise</td>
<td>9%</td>
<td>6%</td>
<td>3%</td>
<td>2%</td>
</tr>
<tr>
<td>I don’t have anyone to exercise with, and don’t like to exercise alone</td>
<td>18%</td>
<td>16%</td>
<td>16%</td>
<td>10%</td>
</tr>
<tr>
<td>I don’t have the time to get more exercise</td>
<td>23%</td>
<td>42%</td>
<td>47%</td>
<td>55%</td>
</tr>
<tr>
<td>I don’t have transportation to get to places where I could get more exercise</td>
<td>14%</td>
<td>4%</td>
<td>1%</td>
<td>0%</td>
</tr>
<tr>
<td>I don’t want or need to be more active than I already am</td>
<td>10%</td>
<td>8%</td>
<td>9%</td>
<td>9%</td>
</tr>
<tr>
<td>I really don’t have any barriers keeping me from being physically active</td>
<td>16%</td>
<td>25%</td>
<td>24%</td>
<td>31%</td>
</tr>
<tr>
<td>My life is too complicated to worry about exercise</td>
<td>10%</td>
<td>11%</td>
<td>10%</td>
<td>9%</td>
</tr>
</tbody>
</table>

Data Source: My Health Story survey 2018. Analysis by Common Ground Health incorporates weighting to reflect demographics of each county and the region.

The impact of COVID-19 on people’s physical activity has been different based on socio-economic factors. For instance, when gyms closed early in the pandemic, some people with the means were able to invest in home gyms, and many have continued with those habits since gyms have reopened.22 Along with this, many have taken to different outdoor activities, such as running, hiking, biking and walking during COVID. While physical activity increased 4.4% during the pandemic, adult obesity conversely also increased by 3% during the first year of the pandemic. Researchers said the rise in obesity may have been linked to an increase in alcohol consumption and a decrease in smoking.23

Tobacco Use

Another area of concern in the chronic disease priority area is tobacco use. In the previous Community Health Assessment, five of the nine counties chose Tobacco Prevention as a focus area. The following figure (Figure 18) shows the trend of cigarette use from 2013-2014 to 2018 and e-cigarette use from 2016 to 2018.

Figure 18: Percent of Adults (18+) Who Smoke Every Day or Some Days


While the rate of cigarette use across all nine counties and the Finger Lakes region was fairly stable, the increase in e-cigarette use is a cause for concern. The Finger Lakes region saw a roughly 5% increase in use of e-cigarettes or other vaping products without a corresponding reduction in cigarette use. In comparison to the state data, this was double the increase (2% vs. 5%). This is likely due to the simultaneous use by respondents of both cigarettes and e-cigarettes. Reported use of e-cigarettes as well as other nicotine delivery systems (vape pens, JUULs, etc.) have been identified as areas of concern in several of the Finger Lakes region counties.
In 2016, the rates of e-cigarette use were thought by many partners to be higher than what was reported likely due to the sparse availability of data. Anecdotal data suggests that many individuals have switched from cigarette to e-cigarette use under the impression that e-cigarettes are “safer.” This perception that vaping is harmless is false, and vaping has been shown to impair the development of child and adolescent brains. In addition, gray market child-friendly chemical flavorings and colorings in the vape liquids may also damage the oral mucosa and airway and increase the risk of developing lung cancer, hypertension, stroke, heart attack and premature mortality. The alarming increase in e-cigarette usage in the Finger Lakes provides an opportunity to improve community health. A focus on targeting young adults (18–24) may prove most beneficial as this population is more likely to report e-cigarette usage than any other age group.

**Asthma**

Another chronic disease that has been monitored through the Community Health Assessments is asthma. In looking at the trend of data across the Finger Lakes region from 2013-2018, we see variation between the different counties. Chemung, Seneca, and Yates counties have seen a downward trend, Livingston, Monroe, and Schuyler have seen an upward trend, while Ontario, Steuben, and Wayne have been volatile in that time frame. The Finger Lakes region and state did not show significant change in the time period. Figure 19 displays this data.

**Figure 19: Percent of Population with Asthma**

COPD

Similar to asthma, the prevalence of chronic obstructive pulmonary disease (COPD) in the Finger Lakes region is not showing any clear trends. Looking at the data from 2016 and 2018, the prevalence rate in the different counties, the Finger Lakes region, and state did not show either positive or negative trends and no county had a change of more than 3% in either direction, as shown in Figure 20.

Figure 20: Percent of Population with COPD

Data Source: Division of Chronic Disease and Injury Prevention, Bureau of Chronic Evaluation and Research, New York State Department of Health, Behavioral Risk Factor Surveillance System, Year 2016, & 2018. Analysis Completed by Common Ground Health

Data for Schuyler County excluded due to large standard error.
Hypertension

An estimated 32% of adults in the Finger Lakes region have been diagnosed with hypertension. Undiagnosed or mismanaged hypertension can lead to a wealth of poor health outcomes including heart attack, stroke, kidney disease and heart failure. Map 7 demonstrates the prevalence of hypertension by ZIP code within the Finger Lakes region. Rates among the adult population range from 20% in Keuka (Yates County) to 41% in Rochester (Monroe County) and Rexville (Steuben County).

Map 7: Percent of Adults (18+) with Diagnosed Hypertension

Source: CDC Places, 2018
Cancer Screening

Screening for disease is an important preventative tool used to help detect, manage and treat disease in its early stages. One disease area where that is of particular importance is cancer. Across NYS and the Finger Lakes region, three types of cancer screenings are monitored: Breast, Cervical, and Colorectal. No data for Cervical Cancer screening could be displayed due to large standard error for the data. Looking at the trend for screenings from 2016 to 2018, all counties had no significant change in their rate of cancer screenings. Figure 21 and Figure 22 show the trends of rates for breast and colorectal cancers, respectively.

Figure 21: Breast Cancer Screening Rate

<table>
<thead>
<tr>
<th>County</th>
<th>2016</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chemung</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Livingston</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Monroe</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Ontario</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Schuyler</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Seneca</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Steuben</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Wayne</td>
<td>1</td>
<td>1</td>
</tr>
</tbody>
</table>

Data Source: Division of Chronic Disease and Injury Prevention, Bureau of Chronic Evaluation and Research, New York State Department of Health, Behavioral Risk Factor Surveillance System, Year 2016, & 2018. Analysis Completed by Common Ground Health
Figure 22: Colorectal Cancer Screening Rate

Cardiovascular Disease

Cardiovascular disease has long been a condition that has negative impacts on our community. Data from the CDC/Vital Statistics shows that cardiovascular disease has been the leading cause of death in the US since 2015. In the Finger Lakes region, the rate of cardiovascular disease from 2016 to 2018 was low (<15%), but trends across the region are variable. Most counties have been stable, with Schuyler and Wayne showing increases and Seneca and Steuben showing decreases in rates. While these increases may be something to look into, the wide confidence intervals shown in Figure 23 indicate that caution should be taken in drawing any significant conclusions from the data.

Figure 23: Rate of Cardiovascular Disease


Promote a Healthy and Safe Environment

Healthy and safe environments relate to all dimensions of the physical environment(s) in which we live, work and play that impact health and safety. This includes the air we breathe, the water we drink and utilize for recreational use, interpersonal violence, incidence of injury, and more.

Falls in the 65+ Population

One indicator of the healthy and safe environment is falls in the 65+ population. Between 2009 and 2018, the age-adjusted rate of hospitalizations related to falls has been steady in the region, averaging around 30 per 10,000 as shown in Figure 24. Some communities, such as in Livingston County, have focused on fall prevention in previous health improvement plans. This work appears to be having the desired effect as that county has one of the lowest fall rates in the region.

Figure 24: Age Adjusted Rate of Fall Hospitalization

Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health
Looking more closely at the geriatric population within Monroe County, we see consistent rates from 2009 – 2018 (Figure 25). Other counties in the Finger Lakes region follow a similar trend. As the population ages, older individuals will be more likely to have a hospitalization from a fall. While this might indicate a higher rate of falls in older age groups, it is also likely to be driven by the frailty of older populations.

**Figure 25: Fall Hospitalization Rate in Monroe County, Ages 65 and Older**

(Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health)
Work Related Hospitalizations

Another indicator of environmental health is workplace safety. Fewer injuries and hospitalizations related to work show an increased focus by employers and employees on maintaining a safe environment. In looking at the data from 2009 – 2018, work injury-related hospitalization rates are either steady or decreasing across the Finger Lakes region (Figure 26).

**Figure 26: Work Related Hospitalizations per 100,000 - Age 16 and Up**

Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health
Perceived Neighborhood Safety

The perception of safety in one’s neighborhood and home is another indicator of environmental health. Violence in some neighborhoods has long been a concern and a major factor in reducing the life expectancy of Black men. In addition, the presence of violence in one’s neighborhood may increase rates of stress and anxiety among residents, with a corresponding decrease in rates of physical activity and perceived safety. Long-term, this may lead to greater rates of poor emotional well-being, chronic disease and more. Looking at the trends from 2009 – 2017 at the county level, homicide mortality rates per 100,000 are flat or trending slightly downward (Figure 27). Of note, small numerators and/or denominators may cause arbitrary fluctuations in the results and should be taken into consideration when interpreting the data. While this data is encouraging, the more recent trends from 2018-2021 are not yet reflected in this analysis.

Figure 27: Age Adjusted Homicide Mortality Rate per 100,000

![Graph showing age-adjusted homicide mortality rate per 100,000 for Chemung, Livingston, Monroe, Ontario, Schuyler, Seneca, Steuben, Wayne, and Yates counties.]

Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health
Along with static or declining homicide rates, My Health Story offered insight into how people feel about their neighborhoods. In all but one county in the Finger Lakes region, a majority of respondents (about 60%) felt safe in their neighborhoods (Figure 28).

**Figure 28: Percent of Population Reporting Feeling Very Safe in Their Neighborhood**

- Chemung
- Livingston
- Monroe
- Ontario
- Schuyler
- Seneca
- Steuben
- Wayne
- Yates

Data Source: My Health Story survey 2018. Analysis by Common Ground Health incorporates weighting to reflect demographics of each county and the region.
Not only did respondents report feeling safe in their neighborhoods, a large majority (about 75%) reported feeling very safe in their homes (Figure 29). This directly correlates to the rate of reported domestic violence.

**Figure 29: Respondent Indicators for Home Safety**

![Bar chart showing respondent indicators for home safety across different counties in the Nine County Region.](image)

Data Source: My Health Story survey 2018. Analysis by Common Ground Health incorporates weighting to reflect demographics of each county and the region.

---

*Livingston County, Be Well in Nunda*

Photo courtesy of Livingston County Department of Health
Promote Women, Infants, and Children

Maternal and pediatric health have been areas of focus for Finger Lakes Region counties in several past Community Health Assessments. According to Healthy People 2020, “improving the well-being of mothers, infants and children is an important public health goal for the United States. Their well-being determines the health of the next generation and can help predict future public health challenges for families, communities and the health care system.”

Total Births

New York State tracks a number of maternal and pediatric well-being metrics including low birth weight, premature births, teen birth and pregnancy rates, and infant/neonate deaths. Overall, since 2007, there has been a steady decrease in the total number of births in the Finger Lakes region. For the past two 3-year periods (2015-2017 and 2016-2018), total births in the Finger Lakes region have been below 40,000 (Figure 30).

Figure 30: Total Births in the Finger Lakes region

Source: New York State Perinatal Data Profile, 2007-2018
Prenatal Care

Receiving early and adequate prenatal care is important for ensuring a healthy pregnancy. At these visits, health care providers order vaccinations and tests and help with managing maternal chronic diseases that may have an impact on pregnancy. In addition, health care providers inform women about steps they can take to prevent complications. Ensuring timely prenatal care is obtained can help to lower the incidence of premature birth, low birth weight babies and infant mortality.\textsuperscript{28}

In the Finger Lakes region, the majority of mothers receive timely prenatal care. However, Map 8 demonstrates the distribution of those receiving late or no prenatal care by ZIP code. ZIP codes with the highest rates of late or no prenatal care are in the southern portions of Seneca and Steuben Counties, with nearly 10% of the total births in each of these ZIP codes receiving late or no prenatal care. ZIP code 14855 in Jasper, Steuben County, New York had the highest rate of total births with late or no prenatal care, 35%. Of note, there were a total of 74 births that occurred in this ZIP code during the two year time frame. The area is noted to have a large Amish population who traditionally seek natural and homeopathic forms of medicine and would be less likely to seek prenatal care during pregnancy. In addition, this area of Steuben County does not have access to a local obstetrics and gynecology practice. Residents needing care need to travel to Corning or Hornell to access these services.

Map 8: Percent of Births that Received Late or No Prenatal Care

Source: NYS Department of Health Perinatal Data Profile 2016-2018
Late or no prenatal care is defined as care initiated in the third trimester or not at all

8. National Center for Biotechnology Information, Factors Associated with Lack of Prenatal Care in a Large Municipality, 2014
Premature Births

A baby born prematurely (<37 weeks gestation) is at risk for several health complications including jaundice, anemia, apnea, and more. The earlier in pregnancy a baby is born, the more likely it is that the baby will need to spend time in the neonatal intensive care unit (NICU). Long-term health complications associated with premature birth include intellectual and developmental delays, problems with communicating, getting along with others, and even taking care of him or herself. Neurological disorder, behavioral problems, and asthma may also occur.29

According to the New York State Department of Health Perinatal Data Reports, there are pockets within each county that have higher rates of premature birth (Map 9). The ZIP code with the highest rate of premature birth is found in Yates County, a county with a large population of Amish/Mennonite which, as discussed in previous sections, likely impacts rates of prenatal care and negative birth outcomes, such as prematurity, low birth weight and infant mortality. In addition, the county’s population is quite small in comparison to nearby counties (just 25,000 residents) and small numerators may cause significant fluctuation in the rates. In comparison to New York State, excluding New York City, the Finger Lakes region ranks favorably.

Map 9: Percent of Births that were Premature

Source: NYS Department of Health Perinatal Data Profile 2016-2018
Premature births are defined as births that occurred before 37 weeks gestation

Low Birth Weight Babies

A child born at a low birth weight may suffer a range of health complications at birth. Some of the common issues for a low birth weight newborn include low oxygen levels, breathing complications due to immature lungs, difficulty feeding and gaining weight, neurological and gastrointestinal problems, infection, and more. Of note, premature birth is the primary cause of low birth weight. In comparison to New York State excluding NYC, the Finger Lakes region again ranks favorably (Map 10). Within the region, Monroe, Chemung and Steuben Counties have the highest rates of low birth weight.

Map 10: Percent of Births that were Low Birth Weight

ZIP Codes with Highest Rate of Low Birth Weight Babies

<table>
<thead>
<tr>
<th>ZIP Code</th>
<th>County</th>
<th>Percent of Births</th>
</tr>
</thead>
<tbody>
<tr>
<td>14808</td>
<td>Steuben</td>
<td>16.7</td>
</tr>
<tr>
<td>14605</td>
<td>Monroe</td>
<td>16.3</td>
</tr>
<tr>
<td>14809</td>
<td>Steuben</td>
<td>15.1</td>
</tr>
<tr>
<td>14604</td>
<td>Monroe</td>
<td>14.6</td>
</tr>
<tr>
<td>14611</td>
<td>Monroe</td>
<td>14.6</td>
</tr>
<tr>
<td>14619</td>
<td>Monroe</td>
<td>14.6</td>
</tr>
</tbody>
</table>

Data by County/Region:

- Chemung: 7.2
- Livingston: 5.8
- Monroe: 7.7
- Ontario: 5.9
- Schuyler: 5.3
- Seneca: 5.5
- Steuben: 6.8
- Wayne: 6.5
- Yates: 5.4
- NYS Excl. NYC: 7.7

Source: NYS Department of Health Perinatal Data Profile 2016-2018

Low Birth Weight is defined as birth weight between 100-2499 grams
Infant Mortality

Prematurity and its related conditions are the leading cause of infant mortality. Reducing rates of premature birth may have a direct correlation on rates of infant mortality (deaths that occur within the first twelve months). Shown below in Map 11 is a map of infant mortality rates by ZIP code from 2016-2018. Rates are nearly 50 per 1,000 live births in two ZIP codes – one of which is located in Yates and the other in Schuyler County. It is again important to note, however, that both of these counties are relatively small (Yates – 25,000 residents; Schuyler – 18,000 residents) and their small numerators may inadvertently inflate rates. Of note, New York State has set a goal for the Infant Death Rate (deaths which occur at less than twelve months of age) at 4.0 per 1,000 live births to be achieved by 2020.31

Map 11: Infant Mortality Rate per 1,000 Live Births

Source: NYS Department of Health Perinatal Data Profile 2016-2018
Infant deaths are those that occurred at less than 12 months of age
Teen Pregnancy

Two areas in which we have seen significant decreases over the past decade and a half are teen pregnancy and teen birth rates. The difficulties of raising a child are often amplified for teenage parents as their new responsibilities can conflict with primary and secondary education, employment and other opportunities for personal growth and development. In addition, teenage pregnancy can have a different impact on personal relationships than adult pregnancy and may result in a decrease in support from family, friends and the child’s father figure. Given these challenges, teen parents tend to experience higher rates of single parenthood, perinatal depression and poverty. Communities are also affected by the long-term health consequences of increased child poverty and maternal depression rates.32 There are higher rates of Child Protective Service involvement and foster care placement for children of teenage pregnancies as well as higher rates of incarceration in the child’s adolescent years.33 All of these factors may contribute to the prevalence of other health outcomes and demographics (such as single parent households and poverty estimates) listed in this report.

As seen in Figure 31, teen pregnancy rates have decreased significantly in all 9 counties in the Finger Lakes region. All counties (except Schuyler) have shown a decrease of ~20 pregnancies per 1,000 since 2007. The smaller decrease in Schuyler is likely due to smaller number of total births, as they had about 500 births during the 3-year period compared to other counties that had 1,000 births or more in that same timeframe. The Finger Lakes trend mimics a similar national decrease in teen pregnancy.

Figure 31: Teen Pregnancy Rate per 1,000 Births


32. The Urban Child Institute, How Adolescent Parenting Affects Children, Families and Communities, 2014
33. Youth.gov, Adverse Effects of Teen Pregnancy, 2008
Well-Child Visits

As mentioned in previous sections of this report, screening plays an important part in preventing and properly treating diseases. During the first 3 years of life, the tests, screenings, and vaccines being administered are essential in helping children become healthy and successful. With this in mind, children attending the appropriately scheduled well child visits is an important metric to ensure this happens. New York State tracks the percent of children who attend the recommended number of well child visits that are covered by state insurance (Medicaid, managed Medicaid, Child Health Plus, etc.). Figure 32 shows the trend of this percentage across the Finger Lakes region.

Figure 32: Percentage of Children with Recommended Number of Well Child Visits in Government Sponsored Insurance Programs - 2010 - 2018

Over the 9 year period shown in the chart, all 9 counties have seen an upward trend in the percent of children receiving their recommended number of well child visits. This is likely due to many counties and providers making maternal and child health a focus for recent community health improvement plans. Along with this, the impact of the adoption of telehealth practices in response to COVID-19 will be interesting to monitor with regard to how it impacted this rate in 2020 and beyond.

**Blood Lead Level Screening in Children**

One important screening that happens during the aforementioned well child visits is blood lead level screenings. “Asymptomatic lead poisoning has become more common in children. Blood lead levels of greater than 5 μg per dL are associated with impairments in neurocognitive and behavioral development that are irreversible.” The recommendation is for children to have at least two screenings in the first 36 months of life. Across the Finger Lakes region, all 9 counties have been able to show an upward trend of this screening from 2009 to 2018, several hitting their highest rates in 2018, as shown in Figure 33.

**Figure 33: Percentage of Children with at Least Two Lead Screenings by 36 months - 2009 - 2018**

![Percentage of children with at least two lead screenings by 36 months - 2009 - 2018](image)


Promote Well-Being and Prevent Mental and Substance Use Disorders

A rise in the incidence of mental health conditions and substance use disorders has been seen across the nation and region for the past decade. In 2020, the COVID-19 pandemic only exacerbated the concerns and challenges communities were experiencing in these areas. Increased isolation, loss of loved ones, and a disheartening news cycle were major factors related to the pandemic that contributed to challenges with mental health and well-being.

Mental Health Well-Being

A review of rates of depressive disorders in the Finger Lakes region from 2016 to 2018 reveals that there has been an increase in the rates in 7 of the 9 counties, as seen in Figure 34. Along with this, the rates in the Finger Lakes region and counties were higher than the rate for the state. While one would think an increase in diagnosed depressive disorder is a concerning trend, the opposite might actually be true. Awareness of mental health, the reduction of stigma in certain communities (specifically, men and minorities), and increased access to care may be driving the rates up. Both the reduction of stigma and increased access to care may be allowing those who would previously not have received it to get the care they need.

Figure 34: Percent of Population with a Depressive Disorder

Data Source: Division of Chronic Disease and Injury Prevention, Bureau of Chronic Evaluation and Research, New York State Department of Health, Behavioral Risk Factor Surveillance System, Year 2016, & 2018. Analysis Completed by Common Ground Health

35. 2018 Data for Schuyler County not shown due to large standard error
COVID-19 has increased the incidence of depression and anxiety across the globe. Looking at data from 211 Lifeline and 211 Counts, we can see the increase in calls related to mental health at the beginning of the pandemic and a high incidence for most of 2021. Figure 35 shows the trend for the Finger Lakes region, while Figure 36 shows the type of requests 211 has received related to mental health from 12/2020 to 11/2021.

Figure 35: Trend of 211 Mental Health Calls – Finger Lakes region

Data Source: 211 Lifeline, 211 Counts, December 2019 to November 2021
**Figure 36: Top 211 Mental Health Requests – Finger Lakes region**

<table>
<thead>
<tr>
<th>Mental Health Category</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Crisis Intervention &amp; Suicide</td>
<td>80.9%</td>
</tr>
<tr>
<td>Mental Health Services</td>
<td>8.5%</td>
</tr>
<tr>
<td>Substance Abuse &amp; Addictions</td>
<td>6.3%</td>
</tr>
<tr>
<td>Mental Health Facilities</td>
<td>3.5%</td>
</tr>
<tr>
<td>Marriage &amp; Family</td>
<td>0.8%</td>
</tr>
<tr>
<td>Other Mental Health &amp; Addictions</td>
<td>0.0%</td>
</tr>
</tbody>
</table>

*Data Source: 211 Lifeline, 211 Counts, December 2019 to November 2021*
Another area of concern related to mental health and well-being is the number of deaths by suicide. A review of data across the Finger Lakes region from 2009-2019 revealed that the 3-year moving average of the death rates per 100,000 have decreased only in Yates County. Rates in all the other Finger Lakes counties increased, with Schuyler showing a marked increase in 2018. Figure 37 shows this data.

Figure 37: Age-Adjusted Suicide Death Rate per 100,000, 3-Year Moving Average

When stratified by age group and sex, the highest rate of suicides in the Finger Lakes region occurs in the male population, ages 45-54. A similar spike occurs in females for the same age group (Figure 38). These findings are consistent with national statistics. A study completed in 2019 revealed several risk factors for suicidal behaviors common to both genders, including previous mental and substance abuse disorder and exposure to interpersonal violence. Male-specific risk factors included disruptive behavior/conduct problems, feelings of hopelessness, parental separation or divorce, a friend’s suicidal behavior and access to means. Female-specific risk factors included eating disorders, depressive symptoms and interpersonal problems.

**Figure 38: Suicide Rates by Age Group and Gender, Finger Lakes Region**

![Graph showing suicide rates by age group and gender](image)


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Substance Use Disorders

One area that has received a great deal of attention across the nation and in the Finger Lakes region is the opioid epidemic. Impacting all races, ethnicities, and socio-economic groups, Opioid Use Disorders have a significant negative impact on health outcomes for those with the condition. While the impact of opioid use disorder on comorbid conditions (mental health, medical conditions) is an area of concern, opioid overdose death rates are a major indicator of the success or failure of interventions. Reviewing the data in Figure 39, there appears to be a peak of overdose deaths in the Finger Lakes region in 2017 and 2018.

Figure 39: All Opioid Overdose Deaths: Age-Adjusted rate per 100,000

Looking for reasons for the increase in overdose deaths around 2016 and subsequent decrease around 2018, we can look to other data for correlation. While there was an increase in heroin-related deaths around this time period (Figure 40), the increased prevalence of fentanyl (a synthetic often sold as heroin) was the major driver of the increase in opioid-related deaths. Figure 40 shows the increase in both the overall and synthetic (mostly fentanyl) death rates.

**Figure 40: Opioid Overdose Death Comparison**

Regarding the decrease that started around 2017, this could be correlated to more people entering treatment. As shown in Figure 41, admission rates to OASAS programs doubled across the Finger Lakes region from 2010 to 2019.

**Figure 41: Admissions to OASAS Programs Related to Opioids, Age 12+**

One other area reviewed was administration of Naloxone (commonly known as NARCAN) by EMS during this time period. The data shows a decrease in Naloxone treatment by EMS from 2017 – 2019, but there could be a number of factors contributing to this. There has a been a great deal of work in communities in the Region to get Naloxone into the hands of opioid users and their loved ones, which may have contributed to a decrease in the need for its use by EMS. Along with this, the increased potency and availability of fentanyl on the streets may have contributed to a decrease in use of Naloxone as an opioid user may have already died by the time EMS arrived.
As with most measures reviewed in this assessment, COVID-19 had a negative impact on progress made in this area. Data from Monroe County shows a significant increase in overdose deaths in 2020, with 238 deaths, an all-time high and a 132% increase (181 to 238) from 2019. Along with this, another concerning trend from the Monroe County data is the impact on the Black community. Looking at the data from 2018, 2019, and 2020, the number of opioid-related deaths has more than doubled (25 to 68) and the percent of total deaths has increased about 15% (13% to 27%). Monroe County also reported similar increases for all other races, with deaths doubling (10 to 24) and the percent of all deaths doubling (5% to 10%).

**PREVENT COMMUNICABLE DISEASES**

**COVID-19 Pandemic**

The past two years have seen our community deal with the COVID-19 Pandemic. The impact of both the disease and vaccination efforts has been very different for different geographic, racial/ethnic, and socioeconomic groups. A number of different interventions were rapidly deployed to combat the disease and ensure as many people as possible were vaccinated. Map 12 shows the overall vaccination rate by county in the Finger Lakes region. Darker blue counties have a higher vaccination rate, lighter blue counties have a lower one. This percentage shows fully vaccinated persons (either receiving both doses for 2 dose vaccines or 1 dose of J&J’s) as a percentage of total population. It does not remove populations that at the time were ineligible or recently eligible (under 5 years and 5-11 years old) from the denominator.

**Map 12: Percent of Total Population who Have Completed their COVID-19 Vaccinations**

Data Source: NYS DOH, New York State Statewide COVID-19 Vaccination Data by County, 2021.11.08. Analysis Completed by Common Ground Health
Flu

While COVID-19 has impacted our community in ways that were previously unimagined, another similar disease, the flu, saw a drastic decrease in 2020 and 2021 before increasing again in 2022. Many of the precautions that were put into place to limit the spread of COVID-19 (masking, social distancing, distance learning for schools, etc.) essentially ended the 2019-2020 flu season and kept numbers at unprecedented lows during the 2020-2021 and 2021-2022 seasons (Figure 42). In the 2020-2021 flu season, many of the more rural counties had confirmed cases in the single digits. Of concern is the number of people reporting they received a flu shot in recent years has been trending down in the Finger Lake Region (Figure 43).

Figure 42: Lab Confirmed Flu Cases

Data Source: NYS DOH - Influenza Activity, Surveillance and Reports, 2009 - 11/2021. Analysis Completed by Common Ground Health
### Figure 43: Percent of Persons Reporting Receiving a Flu Shot

<table>
<thead>
<tr>
<th>Region</th>
<th>Chemung</th>
<th>Livingston</th>
<th>Monroe</th>
<th>Ontario</th>
<th>Schuyler</th>
<th>Seneca</th>
<th>Steuben</th>
<th>Wayne</th>
<th>Yates</th>
<th>REGION: Finger Lakes</th>
<th>NYS Exclusive of NYC</th>
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</table>
| Data Source: Division of Chronic Disease and Injury Prevention, Bureau of Chronic Evaluation and Research, New York State Department of Health, Behavioral Risk Factor Surveillance System, Year 2013-2014, 2016, & 2018. Analysis Completed by Common Ground Health |}

*Photo courtesy of Livingston County Department of Health*
Sexually Transmitted Infections

Sexually transmitted infections (STIs) are important preventable communicable diseases to consider. Gonorrhea, Chlamydia, and HIV are all STIs that New York State regularly tracks and reports on at community levels. Looking at the data on Gonorrhea cases in the Finger Lakes region, there appeared to be a spike in 2015/2016, with rates staying higher in the following years in Monroe, Ontario, Seneca, and Wayne Counties (Figure 44). This could be the result of increased testing or of outbreaks in those areas. It may also be related to the increased incidence of Opioid Use Disorders, as those in active addiction are more likely to engage in risky behaviors.

Figure 44: Gonorrhea Case Rate per 100,000 Female/Male Aged 15-44

Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health
While there has been an increase in Gonorrhea cases across the Finger Lakes region, cases of Chlamydia did not see significant change between 2009 and 2018. One area to note with Chlamydia is the prevalence in women vs. men. As seen in Figure 45, the case rate per 100,000 is about double for women compared to the rate for men in all counties in the Finger Lakes region. This relationship has been seen across the country, as per the CDC.  

**Figure 45: Chlamydia Case Rate per 100,000 Female/Male aged 15-44**

Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health

There have been a number of improvements in the treatment and prevention of HIV since the height of the AIDS epidemic in the 80’s and 90’s. Since 2009, the rate of new HIV infections in Monroe County has shown a downward trend (Figure 46). Due to small sample sizes in the rest of the counties of the Finger Lakes region, no trends can be inferred in them. While there were reports of increased new HIV infections in 2020 across the Finger Lakes region, the rate of these new infections per 100,000 did not significantly change. In Monroe County, there were 54 cases in 2019 (rate of 7.1) and 74 cases in 2020 (rate of 9.7), which is still lower than the historical rates seen from 2009-2011 (14.0, 10.4, and 12.8, respectively). Monitoring of these rates and looking for root causes of the increase in new diagnoses would be beneficial, as there are interventions that can be put into place to help reduce new infections. One factor contributing to the 2020 increase in the rates of new HIV infections was COVID-19, as limited in-person medical services and concerns about health/safety may have prevented people in high risk groups (IV drug users, sex workers) from accessing services which may have helped them prevent HIV infection.

Figure 46: Age-adjusted Newly Diagnosed HIV cases rate per 100,000

Data Source: NYS DOH, Community Health Indicator Report, Years 2009 - 2018. Analysis Completed by Common Ground Health
## WAYNE COUNTY

<table>
<thead>
<tr>
<th>COUNTY NAME:</th>
<th>WAYNE COUNTY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Participating local health department and contact information:</td>
<td>Wayne County Department of Public Health Diane Devlin, RN, MS, BSN Director of Public Health <a href="mailto:ddevlin@co.wayne.ny.us">ddevlin@co.wayne.ny.us</a> 315-946-5749</td>
</tr>
<tr>
<td>Participating Hospital/Hospital System(s) and contact information:</td>
<td>Newark Wayne Community Hospital Maura Snyder Vice President of Operations <a href="mailto:Maura.Snyder@rochesterregional.org">Maura.Snyder@rochesterregional.org</a> 315-359-2644</td>
</tr>
<tr>
<td>Name of entity completing assessment on behalf of participating counties/hospitals:</td>
<td>Common Ground Health Catriona Spier <a href="mailto:Catriona.Spier@commongroundhealth.org">Catriona.Spier@commongroundhealth.org</a> 585-224-3107</td>
</tr>
</tbody>
</table>

Wayne County Sodus Bay Lighthouse
Photo credit: Wayne County Tourism
EXECUTIVE SUMMARY

Through the use of Results Based Accountability, Wayne County Public Health and Newark-Wayne Community Hospital, along with community stakeholders and partners, have chosen to focus their 2022-2024 Community Health Assessment (CHA) and Community Health Improvement Plan (CHIP) on the following priority areas, with specific disparities selected for each objective (available in the CHIP document).

PRIORITY AREAS & DISPARITY

<table>
<thead>
<tr>
<th>Focus Area</th>
<th>Prevent mental and substance use disorders</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Focus Area 1</th>
<th>Healthy eating and food security</th>
</tr>
</thead>
<tbody>
<tr>
<td>Focus Area 2</td>
<td>Tobacco Prevention</td>
</tr>
</tbody>
</table>

A complete list of participating partners is available within the Wayne County Chapter under “Community Health Improvement Plan/Community Service Plan.” Agencies represented academia, not-for-profits, community organizations, local businesses, community members, and local government. These included Wayne County Public Health, Newark-Wayne Community Hospital, Pivital Public Health Partnership, Common Ground Health, Wayne County Aging and Youth, Wayne County Action Program, Wayne County Department of Social Services, Evalumetrics Research, Finger Lakes Community Health, Wayne Finger Lakes BOCES, Wayne County Behavioral Health, community members, Mosaic Health, Cancer Services Program, Cornell Cooperative Extension, Wayne County Rural Health Network, Council on Alcoholism & Addictions of the Finger Lakes, and Tobacco Action Coalition of the Finger Lakes. Partners’ roles in the assessment were to help inform and select the 2022-2024 priority areas by sharing any pertinent data or concerns and actively participating in planning meetings. Common Ground Health’s 2022 My Health Story survey is currently underway, and this will help gain community insight on key health matters in the county and surrounding areas. Both primary and secondary data were reviewed including, but not limited to, the US Census Bureau’s American Community Survey, the enhanced Behavioral Risk Factor Surveillance System, Vital Statistics, Wayne County Evalumetrics Youth Survey (EYS), communicable disease and dental reports, data collected from Pivital Public Health Partnership (formerly known as S2AY Rural Health Network) and Common Ground Health’s My Health Story 2018 survey, 211 Lifeline, the New York State Prevention Agenda Dashboard, County Health Rankings, and the Statewide Planning and Research Cooperative System (SPARCS).

The process of Results Based Accountability included evaluation of a pre-read document, which contained detailed county-specific analyses related to the five Prevention Agenda priority areas, followed by a multi-voting technique to select the priority areas. Participants were asked to consult with other members of their organizations and complete an online survey which matrixed a combination of the magnitude of the problem, impact on other health outcomes, social determinant of health considerations, and capacity to address the issue for each priority and focus area discussed. Partners came to a consensus to address the top priority areas identified by the survey, then additional county-specific data was collected, shared and evaluated to help determine which objectives, disparity, and interventions should be selected. A complete list of disparities, interventions, and process measures is available in the CHIP.

In forthcoming CHIP meetings, group members will identify and address any mid-course corrections in interventions and the implementation processes that need to take place. In addition, partners and the community will continue to be engaged and apprised of progress via these meetings.
PLANNING AND PRIORITIZATION PROCESS

Wayne County followed a process called Results Based Accountability to develop their needs assessment and improvement plans. There are several components to Results Based Accountability, some of which include defining the community, engagement of a diverse group of stakeholders (including organizations representing underserved, low-income and minority populations), data collection and analysis, prioritization of health issues and disparity identification, and discussion of root causes for selected health issues to help identify appropriate and effective interventions. For additional information on Results Based Accountability, this process is described in its entirety in Appendix 2. To pinpoint root causes of selected health concerns, the committee evaluated behavioral, environmental, social determinants of health, and policy causes that may be contributing to the current status of those concerns.

As demonstrated in the health indicator section, each county’s residents face their own unique and challenging issues when it comes to their community, yet commonalities remain. There are a number of demographic and socioeconomic indicators which may impact health and are consistent concerns across the region. For example:

**AGE:**
Variances in age can impact a community’s health status. Older adults require more frequent medical check-ins, are more prone to illness, falls and unintentional injuries, and often experience more co-morbid conditions than younger adults and children. In addition, aging adults may not have access to a vehicle and rely on family, friends or public transportation for accessing basic needs and medical appointments. The strain of caring for an elderly adult may also negatively affect the caregiver. A community with higher rates of elderly adults may have worse reported health outcomes than a younger community.

**POVERTY:**
Low income residents are more likely to experience a breadth of health issues not seen as often in wealthier residents. For example, lower socioeconomic status is linked to higher incidence of chronic disease, shorter life expectancy, and lower rates of good social, emotional and physical health. Low income may also force a person to choose between basic needs (such as housing, food, clothing, etc.) and preventative medical care. Often, and not surprisingly, the person will choose the basic need over preventative medical care. A community with higher rates of impoverished residents is likely to have worse health outcomes than wealthier communities.

**EDUCATION:**
Education levels have been known to be a predictor of life expectancy. The Centers for Disease Control and Prevention reports that adults aged 25 without a high school diploma can expect to die nine years sooner than college graduates. Persons who attain higher education levels are more likely to seek health care, preventative care services, and earn higher wages. A more educated community may, therefore, have better health outcomes than a low educated community.

**HOUSING:**
Access to quality and affordable housing is imperative to ensuring basic needs are met. Housing structures that are safe, clean, up to code and affordable help to improve community health. When incomes are consumed on rent or mortgages, residents may lack funds for preventative care services, medications, and healthy foods. Additionally, outdated, substandard housing puts tenants at risk for asthma and lead poisoning (especially children).

Each of the above indicators impacts the health of the community. The next section takes a closer look at these demographic and socioeconomic indicators and also includes a review of behavioral and political environments in Wayne County that impact the health of its residents. Finally, the section will highlight the community’s assets and resources that may be leveraged to improve health through identified evidence-based interventions.
### COUNTY CHAPTER – WAYNE COUNTY

#### Demographic and Socioeconomic Health Indicators

Nestled between the cities of Rochester and Syracuse, Wayne County is a rural, agriculturally-based county known for its rural charm, vast apple orchards, drumlins, and scenic beauty. Wayne County’s northern border comprises 35 miles of Lake Ontario shoreline. Lake Ontario and the Western New York canal system provide a variety of opportunities for residents and visitors to participate in water activities, as well as fishing and hiking.

A total of 90,103 people live in Wayne County, concentrated on the western the towns of Ontario, Newark, and Macedon (Map W1). While the majority of Wayne County’s residents (about 89%) are White non-Hispanic, the county is becoming more diverse with a growing Hispanic population. As of the 2020 Census, just over 4% of Wayne County’s residents are Black non-Hispanic, and about 4.5% are Hispanic. Those who speak a language other than English make up about 5% of the population over 5 years of age, about half of whom speak Spanish. Compared to the other 8 counties in the Finger Lakes region, Wayne County has the highest percentage of foreign-born individuals who become naturalized United States citizens (70%). Veterans make up about 9% of the adult population. About 34% of older adults aged 65+ are living with a disability and around 12% of those 65 and older are living alone.¹

**Map W1. Wayne County Population Density by ZIP Code**

![Wayne County Population Density Map](image)


¹ United States Census Bureau, 2020 ACS 5-Year Estimates
While population projections from Cornell University’s Program on Applied Demographics show that the largest age group within Wayne County are those aged 18-44, the 45-64 and 65+ age groups are expected to grow over the next few decades (Figure W2). As these populations grow, there will be a greater demand on health care needs and services including chronic disease management and geriatric care.

Wayne County also has a large migrant worker population. Wayne County farms reported almost 3,000 migrant workers, which is the highest in the region. Finger Lakes Community Health (FLCH) serves a large number of Latinx and/or migrant workers in Wayne County, offering Spanish-speaking providers, home visits for patients unable to travel to a health center, migrant camp health clinics, and discounts based on income and household size.

**Figure W2. Population Projections for Wayne County, NY**

Source: Cornell University - Program on Applied Demographics, County Projections Explorer, Year 2020
Analysis Completed by Common Ground Health
Broadband internet access is limited to 81% of the population, meaning nearly one fifth of the County’s residents do not have access to high-speed internet at home. With schools transitioning to remote learning in 2020 due to the COVID-19 pandemic, this limited internet access was likely a barrier to many children who could not access their learning materials from home. In the fall of 2021, approximately 3,400 Wayne County households were without high-speed internet.

Educational attainment has remained fairly stable overall from 2015 to 2020 (Figure W3). Looking specifically at Wayne County residents aged 25 years and older who earned at least a Bachelor’s degree, this rate has slightly increased from around 21% in 2015 to about 24% in 2020. This increase was greater for males than for females.

**Figure W3. Educational Attainment of Residents**

![Educational Attainment Chart](chart.png)

Data Source: US Census Bureau, American Community Survey (ACS), Year 2020.
Analysis Completed by Common Ground Health

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2. United States Census Bureau, 2020 ACS 5-Year Estimates
The overall poverty rate in Wayne County is 11.6%, and for those who did not graduate high school, the poverty rate is almost doubled (20.8%). There is a notable difference between the eastern and western sides of the county, with higher poverty rates seen in the eastern towns of Red Creek, Wolcott, Sodus, Clyde, Savannah and Lyons (Map W4). The difference in poverty rates between men and women is stark. Men in Wayne County are dropping out of high school at slightly higher rates than females (11% vs 9%, respectively), but females 25 and older who have not completed high school are experiencing much higher poverty rates (29%) than men (15%). The single parenting rate for males is about half of the rate for females. Looking at all families with children, single female parents make up 13% whereas single male parents make up just over 6%. The cost of daycare could be a contributing factor.

Map W4. Percent of Population in Poverty by ZIP Code, Wayne County, NY

In terms of housing, for those who rent their living space, over 38% are spending more than a third of their household income on rent. Almost 11% of occupied housing units have no vehicles available, and 35% of housing units have only one vehicle available. Living in a rural county like Wayne, it can be very difficult to keep up with medical visits and obtain groceries, or to travel for a higher-paid job without access to a personal vehicle.
Map W5. Percent of the Population With Health Insurance by County, Finger Lakes Region

The uninsured rate for Wayne County saw a steady decline from 2015 to 2019, with a slight increase in 2020 due to negative impacts related to the COVID-19 pandemic. This is consistent with trends throughout the Finger Lakes Region. As of 2020, about 95% of Wayne County residents were covered by health insurance (Map W5). Access to health insurance, however, is not the only barrier to receiving health care. Another concern is underinsurance and high deductibles, which make it difficult to pay for care even with insurance coverage. Transportation, lack of provider availability (including difficulty scheduling with providers) and cost (including cost of care, time away from work and childcare) are additional factors that should be considered from an accessibility standpoint.

Mental Health Providers: Mental health & substance abuse providers are primarily located in Lyons, NY. In addition, Wayne Behavior Health clinicians are located within in every school district in Wayne County. Wayne County has a rate of about 78 mental health providers per 100,000, which is lower than the New York State rate of almost 200 per 100,000 population. Providers are primarily located in Lyons and Ontario with a gap in service in the northeastern corner of the county. Addiction and substance abuse providers are available at a rate of around 17 per 100,000 and are only located in Lyons, Newark, and Ontario leaving the entire eastern and north central portions of the county without coverage in this area.

Dental Health Providers: Dental health providers are available at a rate of 23 per 100,000 residents in Wayne County, compared to about 38 per 100,000 in New York State. Dental care providers are spread out more than the mental health providers, though there is the same gap in providers in the northeastern corner of the county. Many dental providers in Wayne County do not accept Medicaid insurance, further reducing access to dental care.
Primary Care Providers: The rate of primary care providers in Wayne County is approximately 52 per 100,000 people, just about half of the New York State rate of 111 per 100,000. These providers are fairly evenly-spread across the county with a cluster in the southwestern corner. Wayne County residents are facing a lack of specialty care which is a problem across the entire county, but is more pronounced on the eastern side of the county.

Main Health Challenges

On March 18, 2022, a diverse group of stakeholders representing various aspects of the community were invited to attend a health priority setting meeting. At this meeting, participants reviewed the overarching goals of the New York State Prevention Agenda and relevant qualitative, quantitative, primary and secondary data. A pre-read document containing detailed county specific analyses relating to the five Prevention Agenda priority areas was sent to all participants for review in advance. Data were collected from a variety of sources including, but not limited to, the American Community Survey, the enhanced Behavioral Risk Factor Surveillance System, Vital Statistics, communicable disease and dental reports, primary data collected from Pivital Public Health Partnership and Common Ground Health’s My Health Story Survey, and 211 Lifeline. My Health Story 2018 was a regional survey completed on behalf of nine counties in the Finger Lakes Region. Its primary purpose was to gather primary qualitative and quantitative data from Finger Lakes Region residents on health issues in each county. Health departments, hospitals and other local partners were instrumental in distributing the survey to community members including disparate populations. The survey will be updated in the fall of 2022 and will be used to help inform potential shifts in strategies to improve the priority areas selected by Wayne County.

After initial review of the priority areas, a multi-voting technique was used to select the priority areas to focus on. Participants were asked to consult with other members of their organization and complete an online survey which matrixed a combination of the magnitude of the problem, impact on other health outcomes, social determinant of health considerations, and local capacity to address the issue for each priority and focus area discussed. As a result, the following areas were selected for the 2022-2024 Community Health Improvement Plan:

<table>
<thead>
<tr>
<th>PRIORITY AREAS &amp; DISPARITY</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Promote Well-Being and Prevent Mental and Substance Use Disorders</strong></td>
</tr>
<tr>
<td>Focus Area</td>
</tr>
<tr>
<td><strong>Prevent Chronic Diseases</strong></td>
</tr>
<tr>
<td>Focus Area 1</td>
</tr>
<tr>
<td>Focus Area 2</td>
</tr>
</tbody>
</table>
Following this selection, Common Ground Health gathered data on all objectives from the New York State Prevention Agenda within the chosen priority areas. Objectives were color-coded based on data status to help focus attention where it was needed most. Red objectives were neither meeting the Prevention Agenda goal nor trending in a favorable direction, yellow objectives were either not meeting the Prevention Agenda goal or not trending in a favorable direction, and green objectives had both met the goal as well as trended in a favorable direction. Objectives that were color coded as gray represented a lack of current and/or reliable data. Color coded data on objectives were presented to the team during April’s Wayne Health Improvement Partnership meeting. Partners utilized the data, as well as potential scope and interest of the group, to determine the objectives with which they would proceed.

Risk and Protective Factors Contributing to Health Status

Wayne County has selected three focus areas on which to anchor their 2022-2024 Community Health Improvement Plan. This section will take a closer look at the behavioral, environmental, political and unique risk and protective factors contributing to the health status of those areas.

Prevent Mental and Substance Use Disorders

2021 Evalumetrics Youth Survey (EYS) data showed that 37% of middle school students and 43% of high school students in Wayne County felt sad or depressed most days in the past year (Table W6). Between 8-12% of grade-school students made a plan for suicide (showed suicide ideation) in 2021 and 14-18% injured themselves when upset. The COVID-19 pandemic completely shifted the way grade-school students attended school, socialized with friends, and participated in physical activities. No doubt, this has impacted the above-stated mental health measures in Wayne County.

In addition to self-harm ideation and depressive feelings, almost 30% of middle and high school students had experienced two or more Adverse Childhood Experiences (ACEs) as of the 2021 survey (Table W6), which have a proven negative impact on mental health, according to the Centers for Disease Control.8

Table W6. Mental Health Measures for Grade-School Students, Evalumetrics Youth Survey - Wayne Partnership, 2021

<table>
<thead>
<tr>
<th>MIDDLE SCHOOL</th>
<th>HIGH SCHOOL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>White</td>
</tr>
<tr>
<td>Sad/Depressed</td>
<td>37%</td>
</tr>
<tr>
<td>Suicide Ideation</td>
<td>8%</td>
</tr>
<tr>
<td>2+ ACEs</td>
<td>27%</td>
</tr>
</tbody>
</table>

Data Source: Evalumetrics Youth Survey – Wayne Partnership, 2021

Goodwill 211 Lifeline calls in the Finger Lakes region from 2019 through 2021 showed sharp increases in calls related to family/other relationships, financial/basic needs, and food support. Looking specifically at Wayne County, 211 calls related to mental health showed a surge from 69 calls in mid-2020 to 196 calls in mid-2021 (Figure W7). Calls in other categories increased as well, but these rises seemed to be more a part of a cyclical trend rather than the conspicuous peak seen for mental health. This is indicative of the heavy toll the COVID-19 pandemic took on mental health for Wayne County residents. By the end of 2021, the rate had decreased to 136, which is encouraging, but still higher than the pre-2020 high of 44 calls.

Figure W7. Goodwill 211 Lifeline Call Counts - Wayne County, NY
Wayne County suicide mortality rates have been steadily above the prevention agenda goal of 7 per 100,000 population for the last decade (Figure W8).

**Figure W8. Suicide Mortality Rate, Wayne County, NY**

Over the last three years of available data, emergency department visit rates involving opioid overdose have increased (Figure W9).

**Figure W9. Emergency Department Visits Involving Any Opioid Overdose, Wayne County, NY**

Analysis Completed by Common Ground Health

The Wayne County Partnership is a group of county agencies, non-profit agencies, school districts, faith-based communities, and parents that first convened in October of 2011 to discuss the state of families in Wayne County. Since 2011, the Partnership has worked with a consultant to develop a prevention planning process and has gathered data on several important metrics, and has identified objectives and strategies to improve behavioral health, academic performance, and family support systems. The latest action in January 2022 was to recognize that community attachment was lacking, and to strengthen the resources to help communities and families feel connected again. The work of the Partnership helps to address issues that are known to be causes of poor mental health among children.

Healthy Eating and Food Security

There are a number of health measures tied to healthy eating and food security for which Wayne has the highest rate or is tied for the highest rate, compared to the other 8 counties in the region. These measures are rates of: diabetes (15%), heart attack (10%), heart disease (7%), obesity (41%), and obesity above the age of 35 (45%). The overall obesity rate in Wayne County increased from 2016 to 2018, (37% to 41%). The rate of adults with diabetes also increased across the same time period (10% to over 15%) and was the highest in the region in 2018. Though pre-diabetes testing has decreased in every county in the region since 2016, over half of Wayne County residents are still being screened (56%). These chronic conditions are all related to healthy eating and food security, and all were impacted by the COVID-19 pandemic, which made it even harder for people to afford healthy food or to find time to exercise due to increased responsibilities at home, whether due to lack of child care, or caring for sick family members.

Examining food security among school-aged children, 12% of White middle school students and 17% of non-White middle school students reported feeling food-insecure in the 2021 EYS survey. The food insecurity rate was the same for White high school students (12%) but dropped to 9% for Non-White high school students. Food security in the Finger Lakes region has decreased since the start of the COVID-19 pandemic. Before the pandemic, regional food security was around 77%, but by 2021 it had dropped down to about 61%, according to a survey conducted by Pivital Public Health Partnership (S2AY Rural Health at the time) (Figure W10). Pivital Public Health Partnership also reported that regional consumption of fruit and vegetables has decreased since the start of the pandemic, presumably because these foods are more expensive and spoil quickly, making them a less economical choice.

Figure W10. Food Security, Finger Lakes Region, NY

Discussing causes for reduced food security and obesity during CHIP meetings, partners noted that the COVID-19 pandemic brought an increase in Supplemental Nutrition Assistance Program (SNAP) enrollees; however, it was also noted that those who had never used SNAP benefits before tend to be reluctant to use their benefits in stores due to potential stigma of being seen needing governmental assistance.

Collaborations among various organizations, schools and the community around food insecurity and obesity prevention position the county well to be able to address and improve the health status of its residents. Cornell Cooperative Extension (CCE) operates in Wayne County and offers partnerships with experts and trained volunteers who bring information on agriculture (both commercial and community), nutrition, health, finances, energy efficiency, etc. to Wayne County residents. According to their website, their “ability to match university resources with community needs … [plays] a vital role in the lives of individuals, families, business, and communities throughout Wayne County. The CCE also shares information online such as school exercise facility schedules so that Wayne County residents can be informed about various opportunities to increase their physical activity levels.”

Currently, SNAP ED is working with Finger Lakes Community Health to provide fruit and vegetable prescriptions to patients seen by FLCH providers in order to increase access to fresh produce among migrant and Latinx populations in Wayne County.

Foodlink offers curbside markets in Rochester, NY but only offers pantry deliveries of non-perishable items in Sodus. Food distribution occurs at various locations and sites across Wayne County including Lyons, Clyde, Sodus, and Newark.

The town of Sodus provides a great example for other communities to model their activities to increase access to healthy foods and improve the nutritional status of their residents. Community gardens, farmer’s markets and seed libraries are great examples of the various ways Wayne County communities are creating opportunities to increase access to healthy food for all.

Health center representatives noted that they also incorporate food insecurity screening into their visits and make appropriate referrals when food insecurity is identified.

**Tobacco Prevention**

High school students in Wayne County were asked about marijuana use in the last 30 days. Students reported using marijuana at a higher rate (12%) than cigarette smoking (3%), but vaping had the highest use rate at 18% for White and 20% for non-White High School students (Table W11).

EYS Survey data from previous years show that any cigarette use among high school students has been on a downward trend since 2013 starting between 27-37% and ending between 10-16% by 2021.

**Table W11. Tobacco, Vaping, and Marijuana Use in last 30 Days - Evalumetrics Youth Survey - Wayne Partnership, 2021**

<table>
<thead>
<tr>
<th></th>
<th>MIDDLE SCHOOL</th>
<th>HIGH SCHOOL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>White</td>
<td>Non-White</td>
</tr>
<tr>
<td>Marijuana</td>
<td>1%</td>
<td>2%</td>
</tr>
<tr>
<td>Cigarettes</td>
<td>0%</td>
<td>1%</td>
</tr>
<tr>
<td>Vape/E-cigarettes</td>
<td>6%</td>
<td>10%</td>
</tr>
</tbody>
</table>

Data Source: Evalumetrics Youth Survey – Wayne Partnership, 2021
Community Assets and Resources to be Mobilized

The Finger Lakes Region already has a long-standing reputation of collaboration and coordination among its partners. The region also has two designated agencies that promote and facilitate collaboration: Pivital Public Health Partnership (previously the S2AY Rural Health Network) and Common Ground Health. Pivital is a partnership of eight rural health departments in the Finger Lakes Region. The network’s focus is on improving the health and well-being of Finger Lakes residents. Common Ground Health covers the same geographic footprint, with the addition of Monroe County, and focuses on bringing together leaders from all sectors – hospitals, insurers, universities, business, nonprofit, faith communities and residents – to collaborate on strategies for improving health in the region. Both agencies provide support, collaboration and resources to improving health of Wayne County residents. Wayne County has a long history of innovative collaboration around health planning, and it has taken inter-county cooperation to a new level in the Finger Lakes region.

Newark Wayne Community Hospital, an affiliate hospital of Rochester Regional Health, is a huge asset in Wayne County. It has a 300-bed capacity, offers many services including gynecology, orthopedics, pulmonary care, a birthing center, and was the first of its kind in New York State to offer a telemedicine program for its patients. The University of Rochester Medical Center also offers urgent care through F.F. Thompson Hospital in Newark. Finger Lakes Community Schools (FLX Community Schools) offers support to children and families living in Wayne County. Using evidence-based and restorative practices, FLX Community Schools provides technical assistance and training to schools, which in turn supports the development of culturally responsive, trauma-informed Community Schools. Throughout the pandemic, collaborations between Wayne County Public Health and all eleven school districts within Wayne County became stronger.

### WAYNE COUNTY PLANNING AND PRIORITIZATION AGENCIES

<table>
<thead>
<tr>
<th>Wayne County Public Health</th>
<th>Newark-Wayne Community Hospital</th>
<th>Cancer Services Program</th>
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<tbody>
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<td>Community Members</td>
<td>Cornell Cooperative Extension (Wayne)</td>
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<tr>
<td>Council on Alcoholism &amp; Addictions of the Finger Lakes</td>
<td>Finger Lakes Community Health</td>
<td>Mosaic Health</td>
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<tr>
<td>Pivital Public Health Partnership</td>
<td>Tobacco Action Coalition of the Finger Lakes</td>
<td>Wayne County Action Program</td>
</tr>
<tr>
<td>Wayne County Aging and Youth</td>
<td>Wayne County Behavioral Health</td>
<td>Wayne County Department of Social Services</td>
</tr>
<tr>
<td>Wayne County Rural Health Network</td>
<td>Wayne Finger Lakes BOCES</td>
<td></td>
</tr>
</tbody>
</table>

### Dissemination

The Community Health Assessment (CHA) and Community Health Improvement Plan (CHIP) will be shared with Wayne County’s governing entity as well as posted to Wayne County Public Health’s website and social media pages.

Wayne County Public Health: https://www.wcphny.com/

Newark-Wayne Community Hospital: https://www.rochesterregional.org/about/community-investment
APPENDIX 1

LIST OF FIGURES

Figure W2: Population Projections for Wayne County, NY ................................................................. 256
Figure W3: Educational Attainment of Residents Aged 25+ ................................................................. 257
Figure W7: Goodwill 211 Lifeline Call Counts - Wayne County, NY .................................................. 262
Figure W8: Suicide Mortality Rate, Wayne County, NY ....................................................................... 263
Figure W9: Emergency Department Visits Involving Any Opioid Overdose, Wayne County, NY .......... 263
Figure W10: Tobacco, Vaping, and Marijuana Use in the last 30 days - Evalumetrics Youth Survey - Wayne Partnership, 2021 ........................................................................................................ 264

LIST OF TABLES

Table W6: Mental Health Measures for Grade-School Students in Wayne County, NY ......................... 261
Table W11: Tobacco, Vaping, and Marijuana Use in last 30 Days - Evalumetrics Youth Survey - Wayne Partnership, 2021 ........................................................................................................ 265

LIST OF MAPS

Map W1: Wayne County Population Density by ZIP Code Data .......................................................... 255
Map W4: Percent of Population in Poverty by ZIP Code, Wayne County, NY ....................................... 258
Map W5: Percent of the Population With Health Insurance by County, Finger Lakes Region ............ 259
Results Based Accountability™ is a disciplined way of thinking and acting to improve entrenched and complex social problems. To facilitate CHA/CHIP development, resulting in a CHIP that measurably improves health, the following steps were followed:

1. **Define the Community:** Data collection is an important first step. In this step, it is important to gather data for the community at large (county-level data) as well as data that identified vulnerable populations within the community who are at risk for poorer health outcomes. This can happen by collecting and analyzing data that shows differences in rates of illness, death, chronic conditions and more in relationship to demographic factors. The planning committee brainstormed specific potential vulnerable populations in the county to be considered with data collection.

2. **Engage Stakeholders:** Population health requires engagement from many sectors. Complex social, economic and environmental factors are all determinants of health; therefore, there is no one organization, department or program that can be held solely responsible for the health of a population. Diverse engagement began in November/December 2021, early in the CHA development process. Committee partners completed an exercise to brainstorm potential new partners from the following sectors: Local Government, Businesses, Not-for-Profit and Community Organizations, Academia and the General Public. The following questions were used to assist brainstorming:
   - Who are those with potential interest and influence who can contribute to the CHA/CHIP process?
   - What population do they represent? (including vulnerable populations identified in Step 1)
   - Identify their potential level of interest and influence (High Interest/High Influence, Low Interest/High Influence, High Interest/Low Influence, Low Influence/Low Interest)
   - Who would be the best person on the committee to extend an invitation to the selected potential new partner?

After an assessment of brainstormed information, personal invitations were made to selected potential new partners to address any gaps on the committee and the need for diverse engagement.

3. **Engage in Comprehensive Data Collection:** Both primary and secondary data were collected. Disaggregated data was collected by race, gender, income and geography as available to identify vulnerable populations and to assist in strategy development. Data sources included, but were not limited to:
   - Common Ground Health: My Health Story
   - County Health Rankings
   - Vital Statistics
   - Behavioral Risk Factor Surveillance Survey (BRFSS)
   - United States Census Bureau
   - Cornell University Program on Applied Demographics
   - Statewide Planning and Research Cooperative System (SPARCS)
   - New York State Department of Health Perinatal Data Profile
   - S2AY Rural Health Network, Inc.: The Impact of COVID-19 on Food Security and Healthy Eating
   - Outreach to county committee partners for data from their respective organizations.
4. **Prioritize Health Issues**: Data was analyzed and presented by Common Ground Health. After a review of analyzed health outcome data for trends, current state against benchmarks or Prevention Agenda targets, and differences among populations, a multi-voting tool was used by committee members to rank the health issues using selected criteria to identify top Focus Areas, which identified Prevention Agenda Priority Areas.

5. **A Deeper Dive of data was conducted by Common Ground Health.** To enhance the picture of the selected Focus Areas, related Prevention Agenda objective data was presented. A table with objectives and their status colors was created to help with the selection of objectives for this CHA/CHIP cycle.
   - **Green Status** – the prevention goal metric has been met and the trend of that metric is in the correct direction of the goal or steady
   - **Yellow Status** – either the prevention goal has not been met but the trend is in the correct direction or the goal has been met but the trend is in the wrong direction
   - **Red Status** – the goal has not been met and the trend is in the wrong direction
   - **Gray Status** – there is limited data on this metric available at this time

In addition, person, place and time was analyzed:

   - **Person** - Are there certain populations at higher risk for poor outcomes? For example, are outcomes different based on age, race/ethnicity, education, or socio-economic status?
   - **Place** - Are the outcomes in the county higher or lower than neighboring counties and the rest of the state? Are there high-risk neighborhoods in the county?
   - **Time** - Do the trends over time show the outcomes improving, remaining the same, or declining?

If multiple objectives were identified, additional consideration was given to objectives that may have a greater impact on long term health and also have a good chance of positively impacting other objective indicators.

6. **Develop the Story Behind the Data**: Understanding the story behind the data (“WHY” the data looks the way it does) contributes to an increased understanding of the factors that impact the current state, as well as identifies contributing causes and potential solutions designed to have maximum impact. Results Based Accountability's *Turn the Curve Thinking* was conducted for selected CHIP objectives/indicators to examine:

   - What is the story? What are the contributing causes to the trend of the selected CHIP objectives, including behavioral, environmental, policy and social determinant of health factors? 5 WHYS was conducted to help identify root causes.
   - Who are the partners that have a role in impacting contributing causes? What community assets or resources can be mobilized to impact identified causes?
   - What works to address identified contributing causes (including evidenced based interventions)? *Turn the Curve Thinking* also determined a data development agenda, where counties identified if any additional data was needed on selected objectives and/or disparities, as well as a plan on how to collect that data.
7. **Select CHIP Interventions**: Upon completion of *Turn the Curve Thinking*, criteria was used to select interventions that will be included on the CHIP. Criteria used included:

- How strongly will the proposed strategy impact progress as measured by the baselines?
- Is the proposed strategy feasible?
- Is it specific enough to be implemented?
- Is the strategy consistent with the values of the community and/or agency?

*Turn the Curve Thinking* resulted in interventions which were linked with contributing causes and partners who could have an impact. It is our goal that, with successful implementation of diverse strategies by diverse partners, there will be a collective impact on *Turning the Curve* for the better on our CHIP objectives.

8. **Engage in Continuous Improvement**: To effectively monitor progress and effectiveness of each organization’s contribution to selected CHIP objectives, intervention performance measures were identified that answer the questions:

- How much did we do?
- How well did we do it?
- Is anyone better off?

Monitoring these intervention specific performance measures will identify if any focused quality improvement projects are required to improve intervention effectiveness and/or if revisions to CHIP interventions are required.
# WAYNE COUNTY OBJECTIVE SUMMARY*

*Remaining objectives within the selected focus areas had limited or unreliable data*

<table>
<thead>
<tr>
<th>OBJECTIVE</th>
<th>OBJECTIVE DESCRIPTION</th>
<th>STATUS</th>
<th>NOTES</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.2.4</td>
<td>Reduce all ED visits involving any Opioid Overdose</td>
<td>Red</td>
<td>Only 2 data points (2016 and 2018)</td>
</tr>
<tr>
<td>2.4.1</td>
<td>Reduce the Prevalence of Major Depressive Disorder</td>
<td>Red</td>
<td></td>
</tr>
<tr>
<td>2.2.3</td>
<td>Reduce the Opioid Analgesics Prescription for Pain</td>
<td>Yellow</td>
<td></td>
</tr>
<tr>
<td>2.5.2</td>
<td>Reduce the Age-Adjusted Suicide Mortality Rate</td>
<td>Green</td>
<td></td>
</tr>
<tr>
<td>2.2.2</td>
<td>Increase the age-adjusted rate of patients who received at least one Buprenorphine prescription for opioid use disorder</td>
<td>Green</td>
<td></td>
</tr>
<tr>
<td>2.1.2</td>
<td>Reduce the Age-Adjusted Percentage of Adult Binge Drinking During Past Month</td>
<td>Yellow</td>
<td></td>
</tr>
<tr>
<td>2.2.1</td>
<td>Reduce the Age-Adjusted Overdose Deaths Involving Any Opioid</td>
<td>Green</td>
<td></td>
</tr>
<tr>
<td>1.1.4</td>
<td>Decrease the Percentage of Adults with Obesity</td>
<td>Red</td>
<td></td>
</tr>
<tr>
<td>1.1.6</td>
<td>Decrease the percentage of adults with obesity (living with a disability)</td>
<td>Red</td>
<td>Finger Lakes region</td>
</tr>
<tr>
<td>1.1.13</td>
<td>Increase the percentage of adults with perceived food security</td>
<td>Red</td>
<td>Finger Lakes region</td>
</tr>
<tr>
<td>1.1.14</td>
<td>Increase the percentage of adults with food security (annual household income of &lt;$25,000)</td>
<td>Green</td>
<td>Finger Lakes region</td>
</tr>
<tr>
<td>1.1.1</td>
<td>Decrease the Percentage of Children with Obesity (Ages 2-4 yrs, Participating in WIC)</td>
<td>Yellow</td>
<td></td>
</tr>
<tr>
<td>1.1.5</td>
<td>Decrease the percentage of adults with obesity (annual household income of &lt;$25,000)</td>
<td>Yellow</td>
<td>Finger Lakes region</td>
</tr>
<tr>
<td>1.1.9</td>
<td>Decrease the percentage of adults who consume less than one fruit and less than one vegetable per day (All Adults)</td>
<td>Yellow</td>
<td></td>
</tr>
<tr>
<td>1.1.2</td>
<td>Decrease the percent of children with obesity</td>
<td>Yellow</td>
<td></td>
</tr>
<tr>
<td>1.1.7</td>
<td>Decrease the percentage of adults who consume one or more sugary drinks per day</td>
<td>Green</td>
<td></td>
</tr>
<tr>
<td>1.1.8</td>
<td>Decrease the percentage of adults who consume one or more sugary drinks per day (household income &lt;$25,000)</td>
<td>Green</td>
<td></td>
</tr>
</tbody>
</table>
ABOUT COMMON GROUND HEALTH

Founded in 1974, Common Ground Health is the health planning organization for the nine-county Finger Lakes region. We bring together health care, education, business, government and other sectors to find common ground on health issues. Learn more about our community tables, our data resources and our work improving population health at www.CommonGroundHealth.org.